1	BEFORE THE	т
2	ILLINOIS COMMERCE COMMISSION	N
3		DO CKET NO 00 -0312
4	·	(CONSOL.)
5	Act of 1996 to Establish an Amendment	) )
6		
7	for an Expedited Arbitration Award on	) )
8 9	-	DOCKET NO.
10	Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications	)
11	for Line Sharing to the Interconnection	•
12	Company, d/b/a Ameritech Illinois, and	) )
13		
14	Springfield, June 29, 200	
15	Met, pursuant to adjournment, at 9:0	00 A.M.
16	BEFORE:	
17	MR. DONALD L. WOODS, Examiner	
18	MR. DONALD L. WOODS, EXAMITMEN	
19		
20		
21	SULLIVAN REPORTING COMPANY, by	
22	Cheryl A. Davis, Reporter, #084-001662	

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5	(Appearing on behalf of Covad Communications Company and Rhythms Links, Inc.)
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14	Inc.)
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17	(Appearing on behalf of Covad Communications Company)
18	MR. CHRISTIAN F. BINNIG
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1		INI	EX		
2	WITNESSES	DIRECT	CROSS	REDIRECT	RECROSS
3	MELIA CARTER By Ms. Feinberg By Mr. Ashby	166	171	217	221
5	By Mr. Reed By Examiner Woods		214 225		
6 7 8 9	JAMES R. SMALLWOOD  By Mr. Binnig  By Mr. Bowen  By Mr. Fein  By Mr. Reed  (IN CAMERA)  By Mr. Bowen  By Mr. Fein	234	242 355 387 396 419	432	
11 12	TERRY L MURRAY By Mr. Bowen By Mr. Binnig	431	449	491	500
13 14	EXHIBITS Covad 1		]	MARKED 163	ADMITTED 171
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18 19	1.3, 1 Rhythms/Covad 1.5			431 437	437 440
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1	PROCEEDINGS
2	(Whereupon Covad Exhibit 1.0
3	was marked for
4	identification.)
5	EXAMINER WOODS: We'll go on the record.
б	I call for hearing Dockets 00-0312 and
7	0313, Consolidated. These are both petitions for
8	arbitration pursuant to Section 252 of the Federal
9	Telecommunications Act.
10	This cause comes on for hearing June 29th
11	before Donald L. Woods, a duly appointed Hearing
12	Examiner, under the authority of the Illinois
13	Commerce Commission. The cause was set today for the
14	taking of evidence and testimony and the
15	cross-examination of witnesses, if any.
16	At this time I'd take the appearances of
17	the parties, please, beginning with the Applicants.
18	MS. FRANCO-FEINBERG: Felicia Franco-Feinberg,
19	on behalf of Covad Communications Company, 8700 West
20	Bryn Mawr, Suite 800 South, Chicago, Illinois 60631.
21	MR. DEANHARDT: Your Honor, Clay Deanhardt, for
22	Covad Communications Company, 5250 Burton Drive,

- 1 Santa Clara, California 95054.
- 2 EXAMINER WOODS: Did you file an appearance
- 3 slip?
- 4 MR. DEANHARDT: Yes, Your Honor.
- 5 EXAMINER WOODS: And are you licensed to
- 6 practice in Illinois?
- 7 MR. DEANHARDT: No, Your Honor, I'm not.
- 8 EXAMINER WOODS: Any objection to Mr. Deanhardt
- 9 appearing pro hac vice?
- 10 MR. REED: Staff has no objection.
- 11 MR. BINNIG: No objection, Your Honor.
- 12 EXAMINER WOODS: Permission is granted.
- 13 MS. HIGHTMAN: Carrie J. Hightman, Schiff,
- 14 Hardin & Waite, 6600 Sears Tower, Chicago, Illinois
- 15 60606, appearing on behalf of Covad Communications
- 16 Company and Rhythms Links, Inc..
- 17 MR. BOWEN: Stephen P. Bowen, Blumenfeld &
- 18 Cohen, 4 Embarcadero Center, Suite 1170, San
- 19 Francisco, California, 94111, appearing for Rhythms
- 20 Links, Inc..
- 21 EXAMINER WOODS: On behalf of the Respondents.
- MR. BINNIG: Christian F. Binnig and Kara K.

- 1 Gibney of the law firm of Mayer, Brown & Platt, 190
- 2 South La Salle Street, Chicago, Illinois 60603,
- 3 appearing on behalf of Ameritech Illinois.
- 4 MR. ASHBY: Danny Ashby and Van Van Bebber from
- 5 Hughes & Luce, appearing for Ameritech, 1717 Main
- 6 Street, Suite 2800, Dallas, Texas 75201.
- 7 EXAMINER WOODS: On behalf of Staff.
- 8 MR. REED: Darryl Reed, Office of General
- 9 Counsel, 160 North La Salle, Suite C-800, Chicago,
- 10 60601, on behalf of the Staff of the Illinois
- 11 Commerce Commission.
- 12 EXAMINER WOODS: Any additional appearances?
- 13 Let the record reflect no response.
- I also understood at the end of yesterday's
- 15 hearing that the parties have agreed on an order of
- 16 presentation of witnesses. Is that correct?
- MS. FRANCO-FEINBERG: Yes, that's correct.
- 18 EXAMINER WOODS: And Covad will be going first?
- MS. FRANCO-FEINBERG: Yes.
- 20 EXAMINER WOODS: Okay. You may call your first
- 21 witness.
- 22 MS. FRANCO-FEINBERG: We'd like to call Melia

- 1 Carter. I don't believe that Ms. Carter has been
- 2 sworn in.
- 3 EXAMINER WOODS: Ms. Carter. I do understand
- 4 that we have some witnesses who weren't here
- 5 yesterday. Would any witness who intends to give
- 6 testimony today that was not previously sworn please
- 7 stand and raise your right hand.
- 8 (Whereupon five witnesses
- 9 were sworn by Examiner
- Woods.)
- 11 EXAMINER WOODS: Thank you. Be seated.
- 12 Ms. Carter.
- 13 MELIA CARTER
- 14 called as a witness on behalf of Covad Communications
- 15 Company, having been first duly sworn, was examined
- 16 and testified as follows:
- 17 DIRECT EXAMINATION
- 18 BY MS. FRANCO-FEINBERG:
- 19 Q. Good morning.
- 20 THE WITNESS:
- 21 A. Good morning.
- Q. Would you please state your name and

- 1 business address for the record?
- 2 A. My name is Melia Carter. My business
- 3 address is 8700 West Bryn Mawr, Suite 800 South,
- 4 Chicago, Illinois 60631.
- 5 Q. By whom are you employed and in what
- 6 capacity, Ms. Carter?
- 7 A. I'm employed by Covad Communications, and
- 8 I'm Director of ILEC Relations.
- 9 Q. And do you have a copy of Covad Exhibit
- 10 1.0 that is marked Verified Statement of Melia
- 11 Carter?
- 12 A. Yes.
- 13 Q. And does that verified statement include
- 14 questions 1 through 4 providing for your biographical
- 15 information?
- 16 A. Yes.
- 17 Q. Do you have any changes or additions to
- 18 make to your verified statement that's been marked
- 19 Covad Exhibit 1?
- 20 A. Yes, I do.
- Q. Okay. Can you tell us what those changes
- 22 are?

- 1 A. Specifically, as you may have already
- 2 noted, the first four questions in Mr. Moya's
- 3 testimony will be replaced by the first four
- 4 questions in my testimony stating my background.
- 5 In addition, on page 11, line 5, actually
- 6 it starts the last sentence -- the last word on line
- 7 4 and continues on line 5, the sentence should read,
- 8 "Given those circumstances, it is fairly remarkable
- 9 that SBC was not willing to meet Covad's minimal
- 10 needs and get an agreement done by the FCC's
- 11 deadline."
- 12 Q. Do you have any other additions?
- 13 A. Yes. On page 12, question 20, we have a
- 14 change to lines 18 and 19.
- 15 Q. Okay.
- 16 A. Essentially that should read, "In contrast
- 17 to Ameritech, Bell Atlantic has committed to have
- 18 approximately 80 percent of its central offices in
- 19 New York available for line sharing by June 7th, 100
- 20 percent of its central offices in New York available
- 21 for line sharing by June 13th, and 100 percent of its
- 22 central offices available for line sharing in the

- 1 Bell Atlantic territory where Covad is collocated by
- 2 July 6th."
- 3 MS. HIGHTMAN: I think you should read that
- 4 again.
- 5 MR. REED: I'm sorry. I didn't follow that.
- 6 Q. Could you repeat that, please?
- 7 A. The sentence should read, "In contrast to
- 8 Ameritech, Bell Atlantic has committed to have
- 9 approximately 80 percent of its central offices in
- 10 New York available for line sharing by June 7th, 100
- 11 percent of its central offices in New York available
- 12 for line sharing by June 13th, and 100 percent of its
- 13 central offices available for line sharing in the
- 14 Bell Atlantic territory where Covad is collocated by
- 15 July 6th."
- 16 The final change is on page 20. It's
- 17 actually an error in numbering. Question 30, which
- 18 is the question and the answer, is actually the
- 19 continuation of the answer on question 29, so we
- 20 would omit 30 and start again with question 31, but
- 21 that should be all one answer.
- Q. Ms. Carter, you mean that the text remains

1 as an answer to question 29. Is that correct?

- 2 A. Yes.
- 3 Q. Do you have any further changes?
- 4 A. No.
- 5 Q. Okay.
- 6 EXAMINER WOODS: Were those changes made on the
- 7 copies given to the Court Reporter?
- 8 MS. FRANCO-FEINBERG: We will provide that.
- 9 Q. Ms. Carter, if I asked you the questions
- 10 contained in Covad Exhibit 1.0 here today, would your
- 11 answers be the same?
- 12 A. Yes.
- 13 MS. FRANCO-FEINBERG: Covad moves for the
- 14 admission of Covad Exhibit 1.0, Your Honor.
- 15 EXAMINER WOODS: Objections?
- MR. ASHBY: No objection. I'd just like the
- 17 record to reflect that 1.0 is the four pages of
- 18 Ms. Carter's testimony plus Mr. Moya's testimony.
- 19 Correct?
- MS. FRANCO-FEINBERG: That's correct.
- 21 EXAMINER WOODS: So noted.
- MR. BINNIG: No objection.

- 1 MR. REED: No objection, subject to cross.
- 2 EXAMINER WOODS: The document is admitted
- 3 without objection.
- 4 (Whereupon Covad Exhibit 1.0
- 5 was received into evidence.)
- 6 The witness is available -- is there
- 7 another document?
- 8 MR. REED: No. That's it, Mr. Examiner. Covad
- 9 tenders Ms. Carter for cross-examination.
- 10 EXAMINER WOODS: The witness is available for
- 11 cross.
- 12 CROSS EXAMINATION
- BY MR. ASHBY:
- Q. Good morning, Ms. Carter.
- 15 A. Hi.
- Q. Do you have Mr. Moya's testimony in front
- 17 of you?
- 18 A. Yes, I do.
- 19 Q. Could you turn with me to page 5, please?
- 20 And at the top of the page there's a question. You
- 21 ask a question whether Ameritech is obligated to
- 22 provide Covad the same terms and conditions that it

1 provides AADS for line sharing. Is that correct?

- 2 A. Correct.
- 3 Q. Would you agree with me that Ameritech is,
- 4 in fact, obligated to provide those same terms and
- 5 conditions to Covad that it provides to AADS pursuant
- 6 to the Line Sharing Order?
- 7 A. Correct.
- 8 Q. And are you aware of anything in the Line
- 9 Sharing Order that says that the access that is
- 10 provided to Covad must be better than the access that
- 11 Ameritech provides to its affiliates?
- 12 A. No.
- 13 Q. Now in line 3 though you say it is a red
- 14 herring for Ameritech to argue that it's obligated to
- 15 provide Covad the same service that it provides to
- 16 its affiliates. Is that correct?
- 17 A. That's correct.
- 18 Q. And one of the reasons you say that, if I
- 19 understand your testimony, is that because you say
- 20 it's never been established that AADS negotiates its
- 21 agreements at arm's-length with Ameritech. Is that
- 22 right?

- 1 A. Yes.
- Q. It's true though, is it not, that there's
- 3 nothing in your testimony that establishes that AADS
- 4 does not negotiate its agreements at arm's-length
- 5 with Ameritech?
- 6 A. Well, I have reviewed the AADS agreement,
- 7 and it appears to me that the agreement is actually
- 8 the model agreement that Ameritech had at the time of
- 9 AADS negotiating the agreement.
- 10 Q. Okay. Let me ask my question again. It's
- 11 true, is it not, that there's nothing in your
- 12 testimony, Mr. Moya's filed written testimony, that
- 13 establishes that AADS does not negotiate its
- 14 agreements at arm's-length with Ameritech? Correct?
- 15 A. Other than my review of the contract,
- 16 that's correct.
- MS. FRANCO-FEINBERG: Your Honor, if I can
- 18 interrupt, can we please refer to the verified
- 19 statement as Ms. Carter's statement since she's
- 20 adopted it, rather than continue to refer to it as
- 21 Mr. Moya's?
- MR. ASHBY: I'm happy to do that, as long as it

- 1 is clear that that's what we're doing.
- 2 MS. FRANCO-FEINBERG: Sure.
- 3 EXAMINER WOODS: I think it's clear.
- 4 Q. Ms. Carter, you don't identify in your
- 5 testimony any agreement between AADS and Ameritech
- 6 that you claim was not negotiated at arm's -length, do
- 7 you?
- 8 A. I'm sorry. Can you repeat that?
- 9 Q. Do you identify any agreement between AADS
- 10 and Ameritech in your testimony that you claim was
- 11 not negotiated at arm's-length?
- 12 A. No, but the AADS agreement is a public
- 13 document.
- Q. It's true, is it not, Ms. Carter, that
- 15 Covad is asking for services from Ameritech that are
- 16 greater than the services that are provided to AADS?
- 17 A. I think the point is that we have a
- 18 technology that is easier to provision, and instead
- 19 of -- it's faster. There's no loop involved to
- 20 provision line sharing. There's no second loop, and
- 21 essentially what we want to do is take that advantage
- 22 and give it to the Illinois consumers as a benefit

- 1 instead of giving it to Ameritech as a benefit.
- Q. Okay. Well, let me ask you, my question
- 3 was, is it true that you're asking -- Covad is asking
- 4 in this arbitration for services that are greater
- 5 than the services that are provided to AADS pursuant
- 6 to its agreement?
- 7 A. I don't think so because AADS could avail
- 8 itself of any services that Covad receives by opting
- 9 into our agreement.
- 10 Q. You would agree with me, would you not,
- 11 that there is a price provided for the provisioning
- 12 of the high frequency portion of the loop in the AADS
- 13 agreement, wouldn't you?
- 14 A. Again, I believe that the AADS agreement
- 15 was the model agreement.
- 16 Q. And that price is greater than zero, is it
- 17 not?
- 18 A. Yes, but there's an order that the FCC
- 19 established in its Line Sharing Order that the RBOCs
- 20 should not provide a rate to a CLEC or make up a rate
- 21 to a CLEC that it did not provide to itself when it
- 22 filed those tariffs.

- 1 Q. But the answer is that that price is
- 2 greater than zero in the AADS agreement, correct?
- 3 A. I don't recall exactly what the price was.
- 4 Q. Well, Covad is proposing to pay nothing
- 5 for the high frequency portion of the loop.
- 6 Correct? You're proposing a zero rate.
- 7 A. We're saying that there's no incremental
- 8 cost associated with the high frequency portion of
- 9 the loop.
- 10 Q. And so, as a result, you are proposing a
- 11 zero rate. Correct?
- 12 A. Correct. If there's no incremental cost,
- 13 there should be no charge associated with it.
- Q. Ms. Carter, look at page 6 of your
- 15 testimony, if you would.
- 16 A. Okay.
- 17 Q. And specifically lines 12 through 14.
- 18 A. Correct.
- 19 Q. I want to read this. You tell me if I've
- 20 read it correctly. "Bell Atlantic, US West, SBC,
- 21 BellSouth and GTE have all been line sharing with
- 22 themselves ever since they began to deploy DSL." Did

- 1 I read that correctly?
- 2 A. Yes.
- 3 Q. Now just to be clear here, you're not
- 4 saying by this sentence that the ILECs are sharing
- 5 their lines with other ILECs, are you?
- 6 A. What I'm saying in this sentence is prior
- 7 to the Line Sharing Order, those ILECs had filed
- 8 tariffs with the FCC stating that there was no
- 9 incremental cost allocated to the data -- the high
- 10 frequency portion of the loop.
- 11 Q. Well, I'm not sure I understand your
- 12 answer. My question is, the sentence -- my question
- 13 is, are you saying by this sentence that, for
- 14 example, Bell Atlantic is line sharing with SBC?
- 15 A. No. What I'm saying is prior to SBC
- 16 having an affiliate, SBC was doing line sharing on
- 17 its retail -- for its retail customers.
- 18 Q. So you're saying --
- 19 A. So it was doing it with itself.
- Q. I didn't mean to talk over you.
- 21 A. That's okay.
- Q. You're saying that each of these ILECs

1 were each using both the voice and the high frequency

- 2 portion of the loop for themselves.
- 3 A. Correct.
- 4 Q. Okay. So Bell Atlantic, for example, may
- 5 have a line, a loop that they divide with a splitter
- 6 into a voice portion and a high frequency portion for
- 7 data, and that's the line sharing that you're
- 8 referring to. Correct?
- 9 A. Yes.
- 10 Q. All right.
- Now isn't it true that any CLEC who owns or
- 12 leases a loop can also line share with itself?
- 13 A. Well, I guess it would be very difficult
- 14 if we didn't have the voice portion of the loop.
- Q. Well, that wasn't my question. My
- 16 question was any CLEC who owns a loop, the entire
- 17 loop, or leases the entire loop, can line share with
- 18 itself. Correct?
- 19 A. If that's your business plan, but you
- 20 can't expect all CLECs to have that business plan
- 21 like SBC does.
- Q. Thank you.

- 1 And to also be clear for the record,
- 2 Ameritech has never offered DSL service, has it?
- 3 A. I believe its affiliate is offering DSL
- 4 service, AADS.
- 5 Q. Well, my question is, has Ameritech ever
- 6 offered DSL service to your knowledge?
- 7 A. To my knowledge, no, but SBC has, and SBC
- 8 owns Ameritech.
- 9 O. And is it true that Ameritech Illinois has
- 10 never line shared with itself?
- 11 A. In particular to Ameritech Illinois,
- 12 that's true, but, again, SBC has in the SWBT states,
- 13 and SBC owns Ameritech, so the point is SBC can't
- 14 invoke a new rule just because now CLECs enter the
- 15 market.
- 16 EXAMINER WOODS: That's S-W-I-B-T?
- 17 THE WITNESS: S-W-B-T, Southwestern Bell
- 18 Telephone Company.
- 19 EXAMINER WOODS: Thank you.
- 20 THE WITNESS: Or -- yes, Southwestern Bell
- 21 Telephone.
- Q. Ms. Carter, you would agree with me, would

- 1 you not, that under Section 251 of the Federal
- 2 Telecom Act it is the ILEC that is the party to this
- 3 arbitration, Ameritech Illinois?
- 4 MS. FRANCO-FEINBERG: I'm sorry. I didn't hear
- 5 your question. Could you repeat that?
- 6 Q. Would you agree with me that under Section
- 7 251 of the Telecom Act -- 252 of the Telecom Act that
- 8 the party to the arbitration is the ILEC? Correct?
- 9 A. Correct.
- 10 Q. And the ILEC here is Ameritech Illinois.
- 11 Correct?
- 12 A. Correct.
- 13 Q. And Ameritech Illinois, the ILEC, has
- 14 never line shared with itself.
- 15 A. To my knowledge, that's true.
- 16 Q. Looking at page 12 of your testimony, line
- 17 17, you say that Ameritech has the "worst deployment
- 18 schedule of the ILECs" in terms of -- what do you
- 19 mean by that when you say the worst deployment
- 20 schedule?
- 21 A. As far as providing ILEC-owned splitters
- 22 in the central office by the June 6th deadline.

- 1 Q. And you say that Ameritech has committed
- 2 to have 18 percent of its central offices ready for
- 3 line sharing by June 6th. Is that correct?
- 4 A. Correct.
- 5 Q. But what you're really referring to is
- 6 Ameritech's commitment to install ILEC -owned
- 7 splitters in those central offices. Correct?
- 8 A. I believe that's what I said.
- 9 Q. Well, your testimony says that Ameritech
- 10 is only committed to have 18 percent of its central
- 11 offices ready for line sharing by June 6th, and you
- 12 just agreed with me on that.
- 13 A. Yes, but, again, the intent is that under
- 14 law -- my impression is that the Line Sharing Order
- 15 required the ILECs to provide line sharing
- 16 across-the-board, whichever splitter technology the
- 17 ILEC chooses -- or the CLEC chooses to use.
- Q. Well, you're not a lawyer, are you,
- 19 Ms. Carter?
- 20 A. No, I'm not.
- 21 Q. Are you interpreting the Line Sharing
- 22 Order to say that an ILEC has to provide both

- 1 ILEC-owned splitters and allow CLECs to own their
- 2 splitters?
- 3 A. What I'm referring to is my reading of the
- 4 Line Sharing Order, specifically Rule 51, 319(h)(4),
- 5 that talks about control of the loop and splitter
- 6 functionality. The language there states the ILEC
- 7 may -- in situations where a requesting carrier is
- 8 obtaining access to the high frequency portion of the
- 9 loop, the incumbent ILEC may maintain control over
- 10 the loop and splitter equipment and functions and
- 11 shall provide to requesting carrier's loop and
- 12 splitter functionality that is compatible with any
- 13 transmission technology that the requesting carrier
- 14 seeks to deploy using the high frequency portion of
- 15 the loop.
- 16 Q. Well, you'd agree with me, wouldn't you,
- 17 that those rules that you just referred to says an
- 18 incumbent LEC may maintain control over the loop and
- 19 splitter equipment functions, correct?
- 20 A. It says may maintain control, meaning
- 21 control of the splitter for maintenance purposes, and
- 22 then it goes on to say shall provide, meaning it

- 1 shall provide splitter functionality. Essentially
- 2 you can't provide splitter functionality without a
- 3 splitter.
- 4 Q. Well, but wouldn't you agree with me that
- 5 the shall provide only occurs if the ILEC, in fact,
- 6 maintains control over the loop and splitter
- 7 equipment functions?
- 8 A. No.
- 9 Q. Okay.
- 10 Ms. Carter, has Covad purchased, in fact
- 11 purchased some of its own splitters?
- 12 A. My understanding is that we have, but I
- 13 don't know the details.
- 14 Q. Let me ask you this. Going back to the
- 15 Line Sharing Order, are you aware -- nowhere in the
- 16 Line Sharing Order does the FCC define splitters as a
- 17 UNE, does it?
- 18 A. I think that calls for a legal
- 19 conclusion.
- Q. Well, are you aware that the Line Sharing
- 21 Order defines splitters as a UNE? Is that your
- 22 understanding?

- 1 A. Well, again, I think that calls for a
- 2 legal conclusion to determine what is determined to
- 3 be a UNE.
- 4 Q. Well, I'm not asking you for a legal
- 5 conclusion. I'm just asking you, do you have an
- 6 understanding, based on your review of the Line
- 7 Sharing Order, or from any other source, that a
- 8 splitter is a UNE?
- 9 A. I don't think I can make that conclusion.
- 10 Q. Referring back to the deployment schedule,
- 11 when you say that Ameritech had only agreed to have
- 12 18 percent of its central offices ready for line
- 13 sharing by June 6th, to be clear about this, what you
- 14 meant is that they would only have splitters,
- 15 ILEC-owned splitters, available in those offices.
- 16 Correct?
- 17 A. Correct.
- 18 Q. And it's true, is it not, that if Covad
- 19 purchased its own splitters, it could today gain
- 20 access to any high frequency portion of the loop in
- 21 any central office owned by Ameritech Illinois?
- 22 Correct?

- 1 A. Well, to my knowledge, I don't think it
- 2 would happen today. My knowledge is that even though
- 3 Ameritech has stated that CLECs could get into
- 4 business using its own splitters by June 6th, that,
- 5 in fact, did not happen because my understanding is
- 6 that CLECs that even had issues with -- or that even
- 7 were going in to purchase their own splitters
- 8 couldn't get into business because there is issues
- 9 with the collo augments.
- 10 Q. Okay. Well, there are issues in terms of
- 11 the time period for augmentation of collocation.
- 12 Correct?
- 13 A. Again, I believe that's more of a
- 14 technical question about what the appropriate time
- 15 periods for collocation would be.
- 16 Q. But you're not aware of a restriction, any
- 17 restriction imposed by Ameritech Illinois, that would
- 18 prevent you from requesting access to the high
- 19 frequency portion of the loop in any central office
- 20 in Illinois if you have your own splitter, are you?
- 21 A. Well, again, I think that's subject to
- 22 interpretation on the timing issue.

- 1 Q. And in terms of the deployment schedule,
- 2 looking back at your testimony at line 18, I believe
- 3 you made a change to this, and you said Bell Atlantic
- 4 has committed to have approximately 80 percent of its
- 5 central offices in New York available for line
- 6 sharing. Correct?
- 7 A. Correct.
- 8 Q. Okay. Now the 18 percent deployment
- 9 schedule that you're referring to for Ameritech has
- 10 to do with its deployment of ILEC-owned splitters.
- 11 Right?
- 12 A. Correct.
- 13 Q. But the 80 percent commitment that you're
- 14 referring to for Bell Atlantic has nothing to do with
- 15 splitters, does it?
- 16 A. The 80 percent has to do with the
- 17 deployment schedule agreed to between Covad and Bell
- 18 Atlantic.
- 19 Q. In fact, Bell Atlantic doesn't provide any
- 20 ILEC-owned splitters in its territories, does it?
- 21 A. I can't say specifically what the answer
- 22 to that is.

- 1 Q. You don't know one way or the other?
- 2 A. I think that would probably be a better
- 3 question for somebody that is working in that
- 4 territory.
- 5 Q. Well, and I understand that, but I just
- 6 want to make sure that we're clear that you don't
- 7 know the answer to that question. Is that correct?
- 8 A. What I'm saying is I don't know if Bell
- 9 Atlantic provides splitters -- ILEC-owned splitters
- 10 or not.
- 11 Q. Let's talk about splitter access for a
- 12 minute. If I understand Covad's position, they want
- 13 Ameritech Illinois to provide access to Ameritech
- 14 Illinois-owned splitters both on a line-at-a-time and
- 15 a shelf-at-a-time basis. Is that right?
- 16 A. I believe that's one of the options that
- 17 we would like to have.
- 18 Q. All right. Look at page 16 of your
- 19 testimony, if you would, and I'm looking at lines 11
- 20 through 16, and if I understand your position, it is
- 21 that you want both line-at-a-time and shelf-at-a-time
- 22 splitter access because of concerns about capacity.

- 1 Correct?
- 2 A. Yes. I believe that comes down, again, to
- 3 options, and that may vary on a CO-by-CO capacity.
- 4 Q. And your specific concern about capacity
- 5 is that Ameritech might run out of splitter ports
- 6 because of an unexpected surge in ordering. Right?
- 7 A. In a particular CO. Again, I think that's
- 8 on a CO-by-CO basis, which is precisely why we need
- 9 options, to be able to determine what the best entry
- 10 is for us and the best -- and the most efficient
- 11 architecture.
- 12 Q. Well, look at line 11 of your testimony on
- 13 page 16. You say, do you not, that Ameritech -- you
- 14 pose the possibility that Ameritech could run out of
- 15 splitter ports because of an unexpected surge in
- 16 ordering. Right?
- 17 A. Correct.
- 18 Q. And you said that might happen if they
- 19 provide splitter access a line at a time, correct?
- 20 That's one of your concerns with why you want
- 21 shelf-at-a-time access.
- 22 A. That's one of our reasons why we want an

- 1 option.
- Q. Well, isn't it true that if we were to
- 3 provide shelf at a time, you would get 96 ports?
- 4 A. Correct.
- 5 Q. And isn't it also true that if there were
- 6 likely to be a shortage of the splitter ports because
- 7 we were providing it a line at a time, there would be
- 8 a greater likelihood of shortage if we provided it a
- 9 shelf at a time where we provide you with 96 ports,
- 10 leaving other CLECs without access to ILEC -owned
- 11 splitters?
- 12 A. I think that would be an extraordinary
- 13 circumstance, which if that did come up, our business
- 14 people could work out. I don't think that would
- 15 occur across-the-board.
- 16 Q. Ms. Carter, are you aware of any ILEC that
- 17 has offered to provide ILEC-owned splitters both on a
- 18 shelf-at-a-time and a line-at-a-time basis?
- 19 A. Yes.
- 20 Q. Who?
- 21 A. BellSouth.
- Q. And what specifically is your

- 1 understanding of what they've agreed to do?
- 2 A. I think that question is better proposed
- 3 by Mike Zulevic.
- 4 Q. So you know they've agreed to do it, but
- 5 you don't know specifically what they've agreed to
- 6 do.
- 7 A. I know that we can reserve 96 ports.
- 8 Q. And you can reserve 24 too, can't you?
- 9 A. That's correct.
- 10 Q. But you cannot reserve a line at a time,
- 11 can you?
- 12 A. Again, I don't have the details on
- 13 BellSouth. I didn't negotiate that agreement.
- 14 Q. If you don't know the answer to that
- 15 question, then how can you say that they've agreed to
- 16 provide it a line at a time and shelf at a time?
- 17 MS. FRANCO-FEINBERG: I think Ms. Carter
- 18 answered the question about her knowledge.
- 19 MR. ASHBY: I think I'm entitled to explore why
- 20 she --
- 21 EXAMINER WOODS: Agreed.
- 22 A. Again, my understanding is that we can buy

- 1 ports from BellSouth and that we can also reserve a
- 2 whole shelf. So from that knowledge I would say,
- 3 yes, they are providing both port at a time and shelf
- 4 at a time.
- 5 Q. So you have specific knowledge that you
- 6 can buy from BellSouth one port.
- 7 A. I didn't say one.
- 8 Q. Well, I --
- 9 MS. FRANCO-FEINBERG: I believe that question
- 10 has been asked and answered, Your Honor.
- 11 EXAMINER WOODS: I don't think so.
- 12 Q. You didn't say one. Is it your
- 13 understanding that line at a time means more than one
- 14 line?
- 15 A. I think you can reserve -- again, we can
- 16 reserve 24 ports at a line at a time. It's
- 17 provisioned at a line at a time.
- 18 Q. Well, if you reserve 24 ports or 96 ports,
- 19 you've essentially purchased a shelf, haven't you?
- 20 A. I believe if we reserved 96 ports, we
- 21 purchased a shelf.
- 22 Q. So its your position that the purchase of

- 1 24 ports, rack or frame-mounted, is not the purchase
- 2 of a shelf.
- 3 A. Again, I think that calls for more of a
- 4 technical knowledge that Mike Zulevic would have.
- 5 Q. Well, let me ask you this, Ms. Carter. If
- 6 Covad chose to own its own splitters, it's true, is
- 7 it not, that they could provision it a shelf at a
- 8 time?
- 9 A. That's true, but that may not be the best
- 10 way to do it in a particular CO.
- 11 Q. But you would at least agree with me that
- 12 you could provision it 24 or 96 ports at a time if
- 13 you owned the splitter.
- 14 A. Are you referring to BellSouth or are you
- 15 referring to another RBOC?
- 16 Q. I'm referring to if Covad purchased its
- 17 own splitters, it could provision them a shelf at a
- 18 time, correct?
- 19 A. Again, I think that calls for more of a
- 20 technical witness.
- 21 MR. ASHBY: Your Honor, may I approach the
- 22 witness with an exhibit?

- 1 EXAMINER WOODS: Show it to counsel, please.
- Q. Ms. Carter, going back to your statement
- 3 that BellSouth provides splitter functionality, --
- 4 MS. HIGHTMAN: Can you just state for the record
- 5 what item you're looking at?
- 6 MR. ASHBY: I will in just a moment. It's a
- 7 data request.
- 8 MS. HIGHTMAN: Right.
- 9 MR. ASHBY: It's Data Request 36 in this
- 10 proceeding.
- 11 Q. Do you see there in the data request,
- 12 Ms. Carter, that there's a reference to the BellSouth
- 13 interim agreement with Covad?
- 14 A. Correct.
- 15 Q. The question is: "Please admit that
- 16 BellSouth provides splitter functionalities to Covad
- only on a shelf-at-a-time basis and not on a
- 18 line-at-a-time basis." Did I read that right?
- 19 A. I don't think so.
- 20 Q. Did I read the data request --
- 21 A. Oh, okay. You're reading the first
- 22 sentence.

- 1 Q. Did I read the request correctly?
- 2 A. From what I recall what you said, I think
- 3 you read it correctly.
- 4 Q. Well, let me read it again. "Please admit
- 5 that BellSouth provides splitter functionality to
- 6 Covad only on a shelf-at-a-time basis and not on a
- 7 line-at-a-time basis." Did I read that correctly?
- 8 A. Correct.
- 9 Q. And Covad's answer was, "Covad admits that
- 10 under the interim agreement between Covad and
- 11 BellSouth, BellSouth provides splitter functionality
- 12 to Covad on increments of 24 or 96 ports (the
- 13 equivalent of one shelf)." Did I read that
- 14 correctly?
- 15 A. Yes, but I believe the parentheses are
- 16 after 96 is the way I would read it.
- 17 Q. And do you have any reason to believe that
- 18 -- you don't have any reason to believe that this
- 19 information is not accurate, do you?
- 20 A. No.
- Q. Okay. Let's talk about the pricing for
- 22 access to the high frequency portion of the loop.

- 1 A. I'm sorry. Where are you in my
- 2 testimony?
- 3 Q. Well, nowhere yet.
- 4 A. Oh, okay.
- 5 Q. Covad's position in this arbitration is
- 6 that they want access to the high frequency portion
- 7 of the loop. Correct?
- 8 A. Okay. Can you point to where you're
- 9 asking --
- 10 Q. I'm not referring to your testimony. I'm
- 11 just asking about your position.
- 12 A. Okay.
- 13 Q. It's Covad position, is it not, that they
- 14 want access to the high frequency portion of the
- 15 loop?
- 16 A. Correct, but I'd appreciate it if you'd
- 17 follow my testimony.
- 18 Q. I'm sorry?
- 19 A. I would appreciate it if you could foll ow
- 20 my testimony so I know what reference you're coming
- 21 from.
- Q. Well, when I get to a reference, I'll

1 refer you to it, but right now I'm just asking you

- 2 some general questions. Okay?
- 3 A. Okay.
- 4 Q. And the loop that you want access to is
- 5 owned by Ameritech Illinois, is it not?
- 6 A. Yes.
- 7 Q. And Ameritech Illinois would be giving you
- 8 an access to a part of the loop, specifically the
- 9 high frequency part of the loop.
- 10 A. Correct.
- 11 Q. And that allows you to provide DSL service
- 12 to your customers, correct?
- 13 A. In a line-shared environment.
- 14 Q. And if I understand it, Covad is proposing
- 15 to pay nothing for that access.
- 16 A. That's not true. We're saying that zero
- 17 should be the high frequency portion of the loop
- 18 because there's no incremental cost associated with
- 19 putting DSL over that loop, as defined in
- 20 Ms. Murray's testimony. I think there are other
- 21 costs that we are paying you for.
- Q. Well, what rate are you proposing in this

- 1 arbitration for access to the high frequency portion
- 2 of the loop?
- 3 A. We are proposing a zero rate for the high
- 4 frequency portion of the loop because there's no
- 5 incremental cost associated with it, as referenced by
- 6 every other RBOC that's filed tariffs at the FCC.
- 7 Q. Okay. But it's true, is it not, that you
- 8 agree to pay \$6 a month in all BellSouth states for
- 9 access to the high frequency portion of the loop,
- 10 correct?
- 11 A. No, that's not true.
- 12 Q. How is that inaccurate?
- 13 A. We never agreed to -- that is a total
- 14 price that we're paying for loops. We never agreed
- 15 to pay anything more than zero in any agreement that
- 16 we've entered into for the high frequency portion of
- 17 the loop.
- 18 Q. So it's your position that the \$6 per
- 19 month that you've agreed to pay for the loop is not
- 20 for access to the high frequency portion of the
- 21 loop? It's for something else?
- 22 A. The rates that we're paying in

- 1 specifically BellSouth territory, there is a zero
- 2 allotment to the high frequency portion of the loop.
- 3 Q. That's cost though, correct?
- 4 A. Well, you'd have to ask Ms. Murray, you
- 5 know, a specific cost question.
- 6 Q. Well, is it also true that you agreed to
- 7 an interim rate with US West of \$5.40 5.40 or zero
- 8 until January 2001, at which point you would pay
- 9 \$8.25 for access to the high frequency portion of the
- 10 loop?
- 11 A. I don't know the details on the rates. I
- 12 do know that we currently are paying US West zero for
- 13 the high frequency portion of the loop.
- 14 Q. Ms. Carter, are you familiar with the
- 15 California line sharing arbitration between Covad and
- 16 PacBell, Pacific Bell?
- 17 A. Yes.
- 18 Q. And are you aware that the arbitrators
- 19 there rejected Covad's zero pricing proposal for the
- 20 high frequency portion of the loop?
- 21 A. Well, my understanding is that they are
- 22 putting all the funds into a separate account, and

- 1 they're going to determine from a long-term
- 2 perspective how to allocate the money, which may
- 3 include a refund to any CLEC that pays more than what
- 4 the end result is.
- 5 Q. Okay. Well, let me ask you again. Let me
- 6 phrase it this way. Isn't it true that in the Draft
- 7 Arbitrator's Award in California the arbitrator
- 8 concluded that 50 percent of the cost of the loop
- 9 should be the price that Covad should pay for access
- 10 to the high frequency portion of the line?
- 11 MS. FRANCO-FEINBERG: I'm going to object
- 12 because Ameritech is referencing the draft order, and
- 13 there's a final order from the California
- 14 arbitration.
- Q. Well, the final order says the same, so
- 16 I'll ask you about the final order.
- 17 A. My understanding is that any rate that was
- 18 assigned as part of the final order is going into
- 19 this account to be allocated when a final decision is
- 20 made in the case.
- Q. Okay. And let's assume you're right about
- 22 that. Isn't it true that that amount, that price, is

- 1 50 percent of the total cost of the loop?
- 2 A. Yes, but that price isn't going to
- 3 Ameritech. It's going to a fund, so Ameritech -- or
- 4 PacBell, I'm sorry, is not receiving that money as
- 5 its rate.
- 6 Q. Ms. Carter, I'm showing you what is the
- 7 interim line sharing agreement between Covad and US
- 8 West. Do you recognize that document? Have you ever
- 9 seen that agreement before?
- 10 A. Yes.
- 11 Q. All right. And specifically on page --
- 12 well, paragraph 25, I want to read for you, and you
- 13 tell me if I've read it correctly. "CLECs may choose
- 14 from either of the following options for an interim
- occurring shared-line rate: (A) a rate of 5.40 per
- 16 month per shared line; or (b), a rate of zero per
- 17 month per shared line until January 1, 2001. On
- 18 January 1, 2001, the interim recurring shared-line
- 19 rate will change to 8.25 unless ILEC continues to
- 20 charge a rate of zero per month per shared line to
- 21 one or more CLECs as of that date." Did I read that
- 22 correctly?

1 A. Well, you didn't finish the paragraph. I

- 2 believe --
- 3 Q. I didn't finish paragraph (b), but what I
- 4 read to you I did read correctly, right?
- 5 A. Yes.
- 6 Q. And there is -- for the record, there's
- 7 another sentence that follows paragraph (b).
- 8 Correct?
- 9 A. Correct.
- 10 MS. FRANCO-FEINBERG: Can that be read into the
- 11 record for completeness?
- MR. ASHBY: I would be more than happy to read
- 13 it into the record if --
- 14 EXAMINER WOODS: Let's mark it.
- 15 MR. ASHBY: I'll mark it.
- MS. HIGHTMAN: For the record, we don't have to
- 17 because the document that is being provided is an
- 18 exhibit to Mr. Zulevic's supplemental verified
- 19 statement.
- 20 EXAMINER WOODS: Okay.
- 21 MS. HIGHTMAN: So it will be in anyway.
- MR. ASHBY: Okay.

- 1 MS. HIGHTMAN: Save paper.
- 2 MR. ASHBY: All right.
- 3 Q. Now, Ms. Cater, I'd also like to show you
- 4 two press releases from Covad and ask you if you're
- 5 generally familiar with them.
- 6 MS. FRANCO-FEINBERG: I'm sorry. I didn't see
- 7 the second one. I thought they were two copies of
- 8 the same thing.
- 9 MR. DEANHARDT: Actually, why don't you hand us
- 10 both of them and then start asking questions so we're
- 11 not reading one while you're asking questions.
- MS. FRANCO-FEINBERG: Thank you.
- 13 (Brief pause in the proceedings.)
- Q. Ms. Carter, I'm going to show you first a
- 15 press release dated April 27, 2000, a Covad press
- 16 release. Have you ever seen that press release
- 17 before?
- 18 A. I've personally not read it.
- 19 Q. Okay. Let me read to you a portion of
- 20 that press release, and you tell me if I've read it
- 21 correctly.
- 22 Under the agreement --

- 1 MS. FRANCO-FEINBERG: Objection, Your Honor.
- 2 There's no foundation for this line of questioning.
- 3 MR. ASHBY: Well, I'm simply asking about a
- 4 press release. It's a public document. I'm asking
- 5 her to tell me if I read it correctly. I haven't
- 6 offered it into evidence.
- 7 MS. FRANCO-FEINBERG: Ms. Carter indicated
- 8 clearly she had never seen the press release before
- 9 just now.
- 10 MR. ASHBY: And I'm not asking her anything
- 11 other than to tell me if I've read the provision
- 12 correctly.
- 13 EXAMINER WOODS: What's the relevance in the
- 14 first place of a press release?
- MR. ASHBY: Well, in both of these press
- 16 releases, Your Honor, Covad indicates that they have
- 17 an interim monthly loop rate of \$6 per line, pursuant
- 18 to their agreement with BellSouth, and they have an
- 19 8.25 -- a 5.40, zero, or 8.25 rate with US West,
- 20 which was the line of cross-examination I've pursued
- 21 with her, and she denied both of them, so I think I'm
- 22 entitled to ask her about Covad's press releases on

- 1 this to see if she disagrees with them.
- 2 EXAMINER WOODS: I don't -- shy denied what?
- 3 MR. ASHBY: She denied that they were paying
- 4 anything for the high frequency portion of the loop
- 5 in their interim agreements with BellSouth and US
- 6 West.
- 7 EXAMINER WOODS: No. I think she said that
- 8 that's -- what she said was they're paying nothing
- 9 for access, but they're paying a rate which
- 10 apparently she thinks is access plus something else.
- 11 That was my understanding of her testimony.
- 12 MR. ASHBY: I think that's right.
- 13 Q. Well, you would agree with me, Ms. Carter,
- 14 would you not, that there is an interim monthly rate
- of \$6 per line for the loop that you get from
- 16 BellSouth?
- 17 A. Again, it's not for the high frequency
- 18 portion of the loop. It's for all the charges
- 19 associated with the loop.
- Q. Ms. Carter, look at page 19 of your
- 21 testimony. Do you see line 7 there's a question
- 22 about acceptance testing of the loop? And if I

- 1 understand your answer to this question, it's Covad's
- 2 position that Ameritech Illinois should provide
- 3 acceptance testing of the loop. Is that right?
- 4 A. Correct.
- 5 Q. And Covad is proposing that that be done
- 6 within a seven-day period; that Covad would have
- 7 seven days within which to accept the loop once it's
- 8 provisioned to them. Correct?
- 9 A. I think we say that we can significantly
- 10 reduce the number of trouble tickets that are open
- 11 within the first seven days. I don't think I
- 12 specifically stated an interval here.
- 13 Q. Well, are you proposing -- is Covad
- 14 proposing that they would have seven days to accept
- 15 the loop, based on the testing that would occur?
- 16 A. I don't think I can speak to that. That's
- 17 more of a technical issue.
- 18 EXAMINER WOODS: Who do you think would address
- 19 that?
- 20 MS. FRANCO-FEINBERG: I think that Mr. Zulevic
- 21 would probably be able to provide greater information
- 22 on that topic.

- 1 EXAMINER WOODS: Okay.
- MR. DEANHARDT: We do have a witness here, Your
- 3 Honor, who can answer those questions.
- 4 EXAMINER WOODS: Great.
- 5 Q. You are proposing though that -- Covad is
- 6 proposing though, is it not, that they want Ameritech
- 7 Illinois to provision those loops within three days
- 8 of the date you order them?
- 9 A. I think we're saying that it should
- 10 ultimately be 24 hours.
- 11 Q. But you're starting out with three days,
- 12 moving to two days, moving to one day.
- 13 A. Correct.
- 14 Q. But you have some period of time for
- 15 acceptance testing, which may be up to seven days.
- MS. FRANCO-FEINBERG: I believe he's
- 17 recharacterizing her testimony. She has cited
- 18 exactly what she stated by citing to her testimony,
- 19 and I believe that Ameritech is trying to
- 20 recharacterize that.
- 21 MR. ASHBY: She can disagree with me, Your
- 22 Honor.

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1 EXAMINER WOODS: I'm a little confused too, so.
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- 2 MS. FRANCO-FEINBERG: I'm sorry. We're
- 3 objecting that it's a mischaracterization of her
- 4 testimony.
- 5 MR. ASHBY: I'll withdraw the question.
- 6 EXAMINER WOODS: No, because I'm interested.
- 7 (Laughter)
- 8 Because I think there is a -- what I would
- 9 say is a somewhat confusing difference between the
- 10 amount of time you want them to provision it and
- 11 then, to extend that on the back end, your amount of
- 12 time to accept it. I'm not sure how that all works
- 13 together.
- 14 THE WITNESS: I don't think I'm proposing an
- 15 interval here for acceptance testing. I'm just
- 16 making a statement that says that acceptance testing
- 17 could reduce the number of trouble tickets that we
- 18 get in the first seven days after a loop is
- 19 provisioned. I don't think that's stating that we
- 20 expect an interval for acceptance testing.
- 21 EXAMINER WOODS: Okay.
- 22 THE WITNESS: It's just a statement saying that

- 1 we should have less maintenance.
- 2 EXAMINER WOODS: Right, but there's going to be
- 3 a period of time for Covad to perform that testing.
- 4 Correct?
- 5 THE WITNESS: I would assume that -- I mean I
- 6 think the point that we're trying to get to here is
- 7 that we need a quality product, and we shouldn't have
- 8 to start paying for a product prior to us saying
- 9 that, yes, it's a quality product and we're going to
- 10 purchase it.
- 11 EXAMINER WOODS: But it's going to take some
- 12 time, right? You're going to have to run some
- 13 tests. That's why they call it testing.
- 14 THE WITNESS: Correct.
- 15 EXAMINER WOODS: And that could take, as I
- 16 understand it, up to seven days. Is that right? Or
- 17 is that where the mischaracterization occurs?
- 18 THE WITNESS: I think that's where the
- 19 mischaracterization occurs because I think in my
- 20 testimony I'm just making a statement that says as a
- 21 result of an acceptance testing, we shouldn't have as
- 22 many trouble tickets, and I think probably if you

- 1 want to get into the more specifics on what happens,
- 2 that would probably be more for a technical witness.
- 3 EXAMINER WOODS: Mr. Zulevic?
- 4 MR. DEANHARDT: He can answer those questions,
- 5 Your Honor.
- 6 EXAMINER WOODS: Okay.
- 7 MR. ASHBY:
- 8 Q. Okay, Ms. Carter. Let me ask you, turning
- 9 to page 20 of your testimony, if I understand Covad's
- 10 position is that they want direct access to certain
- 11 back-office systems of Ameritech Illinois. Is that
- 12 correct?
- 13 A. Correct.
- Q. Isn't it true that you get access to the
- 15 information with regard to loop qualification, loop
- 16 availability, through datebases that are provided to
- 17 you through an electronic data interface?
- 18 A. My understanding is that Covad is not yet
- 19 up on EDI and that the loop qualification information
- 20 is not going to be up on TCNet until September.
- Q. Okay, but you understand that there's a
- 22 Plan of Record to provision, to make sure that that

- 1 information gets to the CLECs, correct?
- 2 A. Correct, but I don't think that the
- 3 information contained in the Plan of Record is all
- 4 encompassing of what Covad needs.
- 5 Q. All right. Well, where in your testimony
- 6 do you identify what specific information you need
- 7 that you're not being provided with?
- 8 A. I think what we're saying is that we want
- 9 access to the databases so that we can manage our
- 10 network efficiently, just like Ameritech does.
- 11 Essentially, even if you give us the loop
- 12 qualification information, there's other areas that
- 13 Ameritech uses those databases for to manage their
- 14 network, and, you know, an example of this would be
- 15 that if Ameritech tells us there's no loop for a
- 16 particular order, (a), we'd like to verify that.
- 17 We'd like to see if there's another loop available on
- 18 a different technology, and we'd like to just make
- 19 sure that we could have the information in front of
- 20 us to manage our network for our customers.
- Q. Okay. Well, is it your testimony that you
- 22 can't get access to that information through an EDI?

- 1 A. Yes.
- Q. That is your testimony? That --
- 3 A. My testimony is that we will not have
- 4 complete, direct access to the databases. I believe
- 5 what Ameritech is proposing in the Plan of Record to
- 6 provide is a parsed extraction of those databases for
- 7 certain fields.
- 8 Q. Of your personal knowledge, or knowledge
- 9 that you've gained working for the company, what
- 10 specific information does Ameritech have in those
- 11 databases that Covad contends it will not have access
- 12 to?
- MS. FRANCO-FEINBERG: Objection; asked and
- 14 answered, Your Honor.
- 15 EXAMINER WOODS: No, I don't think she's
- 16 answered that yet.
- 17 MR. ASHBY: I'm sorry?
- 18 EXAMINER WOODS: She has not answered that
- 19 question yet.
- 20 A. I believe, its my understanding, that the
- 21 information we are providing is for a specific loop.
- 22 We don't have access to get information on what is

- 1 out there, so we don't know if there's another loop
- 2 available on a different technology that we may have
- 3 to use different equipment for.
- 4 Q. Ms. Carter, just looking at your direct
- 5 testimony, you haven't identified any specific data
- 6 in that testimony that you claim Covad does not have
- 7 access to through an EDI gateway, have you?
- 8 A. Well, again, Covad is not up on EDI yet.
- 9 Q. But you haven't identify any specific
- 10 information that you would not have access to through
- 11 an EDI gateway, have you?
- 12 A. Well, I believe that that would be a game
- 13 of guessing because if we had the information of
- 14 everything that was in your database, then we may
- 15 know that there's additional information that we
- 16 need. We can't guess on what's in the database.
- 17 Q. So is it your -- so your complaint is one
- 18 about verification.
- 19 A. Yes. We would like to verify that there
- 20 are other loops and other ways available for us to
- 21 provide service to our end users.
- Q. Okay. And are you familiar with the

- 1 Advanced Services Plan of Record?
- 2 A. I'm familiar with it. I have not
- 3 extensively seen it.
- 4 Q. Are you aware that the Plan of Record
- 5 gives CLECs audit rights over Ameritech Illinois'
- 6 back-office systems which would allow you to
- 7 determine that information that's there?
- 8 A. Well, I would think that an audit would be
- 9 highly costly and burdensome to do on every single
- 10 customer.
- 11 Q. Well, that wasn't my question. My
- 12 question was are you aware that a CLEC, any CLEC, has
- 13 audit rights under the Advanced Services Plan of
- 14 Record that would allow you to determine what
- 15 information is contained in those databases?
- 16 A. Again, I don't think audit rights would
- 17 help us.
- 18 Q. Well, it's true, is it not, that you
- 19 haven't tried to -- Covad has never exercised those
- 20 audit rights to verify that information obtainable
- 21 through EDI is accurate or complete, have you?
- 22 A. Again, an audit is a very costly and

- 1 resource intensive process, so for that reason it's
- 2 potentially very burdensome for a smaller CLEC to
- 3 have to, you know, use its audit rights.
- 4 Q. So you propose instead that Covad should
- 5 be able to have direct access to all of Ameritech
- 6 Illinois' back-office systems.
- 7 A. I believe I mention specific systems that
- 8 we would need access to to appropriately manage our
- 9 network. I don't think I said all Ameritech back -
- 10 office systems.
- 11 MR. ASHBY: Thank you, Ms. Carter.
- No further questions, Your Honor.
- 13 EXAMINER WOODS: Staff?
- MR. REED: I just have a couple.
- 15 CROSS EXAMINATION
- 16 BY MR. REED:
- 17 Q. I'm Darryl Reed. I represent the Staff.
- 18 Okay?
- 19 A. Okay.
- 20 Q. And we don't have any stake in the outcome
- 21 other than just filling up the record, and I don't
- 22 even know if you can answer some questions that I

- 1 might have.
- 2 A. I'll try.
- 3 Q. You're a policy witness? A policy
- 4 witness?
- 5 A. Correct. I'm a business witness, yes.
- 6 Q. Okay. Just to follow up on a line of
- 7 questions by counsel, Covad is not asking for the
- 8 ability to manipulate any of the information that's
- 9 in Ameritech's datebases, only to see what's there
- 10 for verification purposes. Is that correct?
- 11 A. Yes. I believe we'd like to see what's
- 12 there and see what our options are so that we can
- 13 appropriately manage our network. That's correct.
- 14 Q. Okay. Going even back a step further,
- 15 from a technical perspective, okay, and hopefully you
- 16 can maybe just clear up some questions, Covad doesn't
- own any switches. Right? Or do you know?
- 18 A. Well, we own DSLAMs, and as part of our
- 19 network architecture that's connected to like an ATM
- 20 switch. However, we don't own voice -- traditional
- 21 voice type switches like a 5E or a DMS100.
- Q. And Covad basically offers data type

- 1 services and not voice type services.
- 2 A. Correct.
- 3 Q. Okay. So even though Covad owns and/or
- 4 purchases loops, Covad does not have the ability
- 5 currently to offer the splitter functionality, the
- 6 high frequency and the voice, because you don't have
- 7 voice type lines or switching equipment.
- 8 A. If you're referring to counsel's statement
- 9 about line sharing with ourselves.
- 10 Q. Yes.
- 11 A. That's true.
- 12 Q. Okay. So in order to utilize the high
- 13 frequency portion of the loop, you have to purchase
- 14 this service from an ILEC or somebody that's got a
- 15 switch.
- 16 A. Correct.
- 17 MR. REED: Okay. That clears it up. Thank you
- 18 very much.
- 19 EXAMINER WOODS: Redirect?
- 20 MS. FRANCO-FEINBERG: Yes, Your Honor. If we
- 21 could have just a few moments.
- 22 EXAMINER WOODS: Sure. We'll take five.

- 1 MS. FRANCO-FEINBERG: Thank you.
- 2 (Whereupon a short recess was
- 3 taken.)
- 4 EXAMINER WOODS: Back on the record.
- 5 MS. FRANCO-FEINBERG: We just have a few
- 6 redirect questions, Your Honor.
- 7 EXAMINER WOODS: All right.
- 8 REDIRECT EXAMINATION
- 9 BY MS. FRANCO-FEINBERG:
- 10 Q. Ms. Carter, do you have a concern
- 11 regarding being limited by the terms AADS has agreed
- 12 to with Ameritech Illinois?
- 13 A. Yes.
- Q. And what are those concerns?
- 15 A. Specifically that we have a different
- 16 business plan than AADS has where we have a different
- 17 architecture. We provide different services.
- 18 Q. Okay. I'm going to ask you a question on
- 19 a different topic. What is your understanding --
- 20 Ameritech's counsel asked you a series of questions
- 21 about Bell Atlantic's deployment schedule, which you
- 22 refer to in your direct testimony. What is your

1 understanding of what Bell Atlantic has committed to

- 2 do by those dates?
- 3 A. It's my understanding that Bell Atlantic
- 4 has committed to have splitters available for CLEC
- 5 use by those dates.
- 6 EXAMINER WOODS: Their own splitters?
- 7 THE WITNESS: Well, I don't know if they're
- 8 doing ILEC-owned splitters. I know our arrangement
- 9 it's a pass-through.
- 10 EXAMINER WOODS: What does that mean?
- 11 THE WITNESS: Essentially they buy the splitters
- 12 on our behalf I believe. I think Mike Zulevic knows
- 13 the details behind the --
- 14 EXAMINER WOODS: So it's more of a virtual?
- 15 THE WITNESS: I think so.
- 16 EXAMINER WOODS: Okay.
- 17 MS. FRANCO-FEINBERG:
- 18 Q. Will they be installing the splitters by
- 19 the deployment date you have in your testimony?
- 20 A. Yes.
- 21 Q. And, Ms. Carter, if you know, is BellSouth
- 22 providing ILEC-owned splitters or CLEC-owned

- 1 splitters?
- 2 A. BellSouth is providing ILEC -owned
- 3 splitters.
- 4 Q. Okay. And if you recall, Ms. Carter,
- 5 earlier Ameritech's counsel asked you about BellSo uth
- 6 and whether it provides line at a time. Why did you
- 7 say that BellSouth is providing line at a time to
- 8 Covad?
- 9 A. Because we can provision it at a line at a
- 10 time. I think there's a difference between reserving
- 11 ports and provisioning.
- 12 Q. Okay. Are you aware, Ms. Carter, of any
- 13 commission that has issued an order regarding the
- 14 rates SBC -- any other commission -- Ameritech's
- 15 counsel referenced a California arbitration -- any
- 16 other commission that has issued an order regarding
- 17 the rates SBC should be able to charge for the high
- 18 frequency portion of the loop?
- 19 A. Yes.
- Q. And what commission is that?
- 21 A. In Texas.
- Q. And do you know what rate the Texas

1 commission ordered SBC charge for the high frequency

- 2 portion of the loop?
- 3 A. They ordered zero.
- 4 O. Okay. Earlier Ameritech's counsel also
- 5 asked you about a charge for access to the loop. Can
- 6 you please explain the distinction between access to
- 7 the loop versus a charge for the high frequency
- 8 portion of the loop?
- 9 A. Well, access to the loop it's my
- 10 understanding provides more than just the high
- 11 frequency portion of the loop. It incorporates other
- 12 charges associated with the loop itself, such as
- 13 cross-connects, OSS charges, etc..
- 14 Q. Okay. Thank you.
- 15 Also, Ameritech's counsel asked you about
- 16 acceptance testing and your reference to it in your
- 17 testimony. Is a loop delivered before acceptance
- 18 testing is completed?
- 19 A. No.
- 20 Q. Okay. Are you recommending a seven -day
- 21 loop interval -- or I'm sorry; excuse me -- a
- 22 seven-day interval for acceptance testing?

- 1 A. No.
- Q. Okay. Are you recommending any interval
- 3 for acceptance testing in your testimony?
- 4 A. No.
- 5 MS. FRANCO-FEINBERG: Okay. That's all the
- 6 questions I have, Your Honor. Thank you.
- 7 EXAMINER WOODS: Any follow-up?
- 8 MR. ASHBY: Just a couple questions, Your
- 9 Honor.
- 10 RECROSS EXAMINATION
- BY MR. ASHBY:
- 12 Q. Ms. Carter, you indicated there was a
- 13 difference between the charge for access to the high
- 14 frequency portion of the loop and the charge that
- 15 might apply to the high frequency portion of the loop
- 16 itself. Correct?
- 17 A. No. I think I said there's a difference
- 18 between access to the loop and the charge for the
- 19 high frequency portion of the loop.
- 20 Q. Okay. And the charges you identified for
- 21 access include cross-connect charges and OSS
- 22 charges. Is that right?

- 1 A. Correct.
- Q. Are there any other charges you're aware
- 3 of?
- 4 A. I think that -- I'm not sure. I think
- 5 Terry Murray would be able to speak to that.
- 6 Q. And are you proposing to pay Ameritech
- 7 Illinois \$6 for cross-connects and OSS charges in
- 8 this arbitration?
- 9 A. Well, I think we haven't been able to
- 10 negotiate that with Ameritech, so I'm not sure what
- 11 specific costs we would be willing to discuss.
- 12 Q. Well, isn't it true that in this
- 13 arbitration for cross connects you're proposing to
- 14 pay less than a dollar?
- 15 A. My understanding, yes.
- 16 Q. Okay. But, again, you're paying a total
- 17 of \$6 to BellSouth pursuant to your interim agreement
- 18 with them. Right?
- 19 EXAMINER WOODS: I'm sorry. Was that interim
- 20 agreement?
- 21 Q. The interim agreement.
- 22 A. I don't know what the specific cost makeup

1 is in the other territories. I think Terry Murray

- 2 would probably be able to speak to that.
- 3 Q. Okay. Let me ask you about the line at a
- 4 time versus shelf at a time. If I understood your
- 5 testimony, you're saying there's a difference between
- 6 reserving ports and provisioning them. Correct?
- 7 A. Correct.
- 8 Q. Now isn't it true that when you purchase
- 9 the ports from BellSouth, you have to purchase them
- in minimum increments of 24 or 96?
- 11 A. I believe we reserve the ports in those
- 12 increments. We don't provision them in those
- 13 increments.
- Q. Okay. Well, I didn't ask you if you
- 15 provision in those increments. I asked you do you
- 16 purchase them in those increments?
- 17 A. I believe so.
- 18 Q. Now you had some testimony -- I believe
- 19 you testified about the difference between your
- 20 business plan and AADS's business plan. Correct?
- 21 A. Correct.
- Q. Have you ever seen AADS's business plan?

1 A. I have been in collaboratives where AADS

- 2 has stated what they were planning to do, which is
- 3 ADSL.
- 4 Q. You've never been an employee of AADS.
- 5 Correct?
- 6 A. Correct.
- 7 Q. You've never had access to any of their
- 8 confidential business plans, have you?
- 9 A. Correct.
- 10 Q. Mr. Reed asked you a question about your
- 11 ability to line share with yourself, and I believe
- 12 that you testified that you would not line share
- 13 because you don't offer voice. Is that correct?
- MS. FRANCO-FEINBERG: Objection. He's not
- 15 addressing my redirect. He's addressing Mr. Reed's
- 16 cross-examination.
- 17 EXAMINER WOODS: I think that's correct. The
- 18 scope of this is limited to questions asked on
- 19 redirect.
- 20 MR. ASHBY: All right. No further questions.
- 21 Thank you, Your Honor.
- 22 EXAMINATION

- 1 BY EXAMINER WOODS:
- Q. Well, once again, what you're requesting
- 3 here is the opportunity to reserve a line at a time
- 4 or a shelf at a time. Correct?
- 5 A. I think we want -- I think we want options
- 6 on a case-by-case basis, and I think what we're
- 7 looking for is the ability to provision either at a
- 8 line at a time or a shelf at a time. The reservation
- 9 I think is a different issue.
- 10 Q. Okay. Well, then I think we need to
- 11 explore that because that's what I don't understand.
- 12 What is it that you're looking for as far as
- 13 reservation goes?
- 14 A. I think as far as the reservation, we're
- 15 looking, again, for options. So in the case where we
- 16 want to do capacity management, we may want to
- 17 reserve an entire shelf and then have it provisioned
- 18 and -- provision it on a one-at-a-time basis as we
- 19 obtain customers.
- 20 Q. Okay. Then what about provisioning? You
- 21 want to be able to do that either way as well.
- 22 Correct?

- 1 A. I think provisioning is always at a
- 2 line-at-a-time basis because we don't know up front
- 3 how many customers -- unless we have a bulk customer
- 4 that's getting 96 lines, we wouldn't know up front
- 5 who the customers are.
- 6 Q. And that's different than the arrangements
- 7 you have in every other state. Is that correct?
- 8 Because from what I'm hearing, the arrangements in
- 9 the other states all require you to reserve at least
- 10 24 ports at a time.
- 11 A. I think that's specifically BellSouth.
- 12 Q. Okay. Is it different than you have with
- 13 any other ILEC that you know of?
- 14 A. BellSouth's arrangement I believe is
- 15 different than the other ILECs.
- 16 Q. And what time do you start paying for
- 17 them? When you reserve them?
- 18 A. I'm not sure. I think Mike knows that.
- 19 Q. Okay. Because I think that's an important
- 20 question.
- 21 A. Yeah. Mike negotiated those agreements,
- 22 so.

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1 EXAMINER WOODS: Anything else?
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- 2 MS. FRANCO-FEINBERG: No. Thank you, Your
- 3 Honor.
- 4 EXAMINER WOODS: Thank you, ma'am.
- 5 (Witness excused)
- 6 Call your next witness.
- 7 MS. FRANCO-FEINBERG: I believe actually
- 8 Mr. Smallwood will be presented next.
- 9 MR. BINNIG: Your Honor, we have one item that
- 10 we wanted to raise that I think is probably worth
- 11 addressing now, and it relates to -- well, we could
- 12 address it later, but it relates to the witness that
- 13 Rhythms is proposing substitute for Ms. Belland who
- 14 is also substituting for Mr. Baros, so this is the
- 15 witness that was substituted for both Belland and
- 16 Baros.
- MS. HIGHTMAN: He's ready for a change I think.
- 18 MR. BINNIG: Lots of B's.
- 19 The proposed witness is an associate in
- 20 Mr. Bowen's law firm, and my client is I think very
- 21 concerned about the propriety of that. At least in
- 22 my experience, practicing in front of the Commission

- 1 for going on fifteen years now, this is
- 2 unprecedented, and we wanted to sort of hash that out
- 3 now. SBC would like to formally object to Ms. Rice
- 4 adopting this testimony and being allowed to
- 5 testify.
- 6 We do not believe that it technically
- 7 violates any rules of the Code of Professional
- 8 Responsibility. There is a provision in Rule 3.7
- 9 which provides that a lawyer shall not accept or
- 10 continue employment in contemplated or pending
- 11 litigation if the lawyer knows or reasonably should
- 12 know that the lawyer may be called as a witness on
- 13 behalf of a client, although there are some
- 14 exceptions, and one exception says except as
- 15 prohibited by two other rules, the lawyer may act as
- 16 an advocate at trial in which another lawyer in the
- 17 lawyer's firm may be called as a witness.
- 18 So there may not be a technical violation
- 19 of the Code of Professional Responsibility here, but
- 20 we think it's highly improper and something that is
- 21 unprecedented here in Illinois in terms of Commission
- 22 practice.

- 1 EXAMINER WOODS: I must admit I'm less than
- 2 familiar right now with the exact contents of that
- 3 testimony, but I would be looking very closely at his
- 4 qualifications to express any -- if it's expert
- 5 testimony on anything of a technical nature other
- 6 than legal conclusions, I would certainly be willing
- 7 to entertain that.
- 8 I think what I'll do is review the
- 9 testimony over the lunch hour and withhold ruling at
- 10 this time.
- 11 MS. HIGHTMAN: Actually I think I would like to
- 12 at least have a chance to respond before you do that.
- 13 EXAMINER WOODS: Okay.
- 14 MS. HIGHTMAN: And see if you understand
- 15 Rhythms' position on this.
- Number one, what Mr. Binnig just explained,
- 17 although he didn't say it in these words, is that the
- 18 ethical rules explicitly provide for this situation
- 19 to occur and say that this is okay. It's not
- 20 prohibited; it's allowed.
- 21 Rule 3.7(c) says that except as prohibited
- 22 by Rule 1.7 or Rule 1.9, which I'll get to in a

- 1 second, a lawyer may act as an advocate in a trial in
- 2 which another lawyer in a lawyer's firm may be called
- 3 as a witness.
- 4 The rules that are at the beginning that I
- 5 mentioned, 1.7 and 1.9, are conflict provisions.
- 6 There is no conflict here. Conflict is if
- 7 Ms. Taff-Rice previously worked for SBC or Ameritech
- 8 or if she was taking a position that's contrary to
- 9 Rhythms' interest in this case. There is no ethical
- 10 conflict. The rules explicitly allow for this to
- 11 occur.
- 12 As far as whether this is the appropriate
- 13 witness to sponsor this particular testimony, I just
- 14 would want to point out to you, as you go back and
- 15 look, that the -- and as she explains in the couple
- of pages that I handed out this morning, she's
- 17 talking about facts. She was involved in meetings.
- 18 She has reviewed things that provide the factual
- 19 background for the testimony she's giving, and that's
- 20 why we believe she's an appropriate witness to be
- 21 addressing the topic that she addresses in her
- 22 testimony.

- The fact that a witness has never been a
- 2 member of a law firm representing a company before
- 3 the Commission in Mr. Binnig's tenure before the
- 4 Commission is meaningless. There's no ethical
- 5 violation. The fact that he's never seen it before
- 6 is not a reason for this to not be allowed. The
- 7 question is whether this is an appropriate witness to
- 8 sponsor the testimony.
- 9 For the reasons I said, I think she is. As
- 10 I've already indicated, the rules specifically allow
- 11 for this kind of thing to occur, and Mr. Binnig has
- 12 basically conceded that, and this is no different
- 13 than any other witness testifying in the case. It
- 14 doesn't go to her ability to respond to the
- 15 testimony. It's something that goes to the weight of
- 16 the testimony as she's cross-examined, and we're
- 17 perfectly happy to have her cross-examined and to
- 18 show that she knows what she's talking about.
- 19 EXAMINER WOODS: I'm much less concerned with
- 20 the impact of the rules of professional
- 21 responsibility which I think will weigh heavily on
- 22 her law license as opposed to whether or not she can

- 1 testify or not. I'm much more concerned with whether
- 2 or not she is the appropriate witness to sponsor this
- 3 testimony.
- 4 So what I'd like to do is see the
- 5 explanatory materials that you've got there and
- 6 review those in conjunction with the testimony that
- 7 she's going to attempt to sponsor, and at that time
- 8 I'll be ready to rule.
- 9 MR. BINNIG: Just a short reply, Your Honor.
- 10 My discussion of the professional rights of
- 11 responsibility rules really go to the witness who --
- 12 or excuse me -- the lawyer who is appearing as the
- 13 advocate in the case.
- 14 EXAMINER WOODS: Right.
- MR. BINNIG: It doesn't go to the propriety of
- 16 the witness per se.
- 17 But I guess I would want to make two points
- 18 in terms of the appropriateness of the proposed
- 19 witness to adopt this testimony.
- The first is the one that you made which is
- 21 whether she's qualified to address what I would call
- 22 nonlegal issues. If, in fact, what she is offering

- 1 are legal conclusions, I think that also is
- 2 inappropriate. That's something for brief.
- 3 EXAMINER WOODS: Well, the testimony will speak
- 4 for itself.
- 5 MS. HIGHTMAN: She's not, because it wasn't a
- 6 legal witness in the first place, so, you know. It
- 7 is what it is, but go ahead.
- 8 EXAMINER WOODS: I'll review it in camera over
- 9 the lunch hour and be ready to rule. I'll rule,
- 10 whichever it is.
- 11 MR. BINNIG: Thank you, Your Honor.
- 12 I think at this time we'd call Mr. James
- 13 Smallwood to the stand.
- 14 EXAMINER WOODS: All right. Mr. Smallwood.
- Were you in the room this morning when we
- 16 did the mass swearing in?
- MR. SMALLWOOD: Yesterday, Your Honor.
- 18 EXAMINER WOODS: Okay.
- 19 (Whereupon Ameritech Illinois
- 20 Exhibits 4.0 and 4.1 were
- 21 marked for identification.)
- Mr. Binnig.

- 1 JAMES R. SMALLWOOD
- 2 called as a witness on behalf of the Ameritech
- 3 Illinois, having been first duly sworn, was examined
- 4 and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. BINNIG:
- 7 Q. Mr. Smallwood, could you state your full
- 8 name and business address for the record, please?
- 9 THE WITNESS:
- 10 A. My name is James R. Smallwood. My
- 11 business address is 38-X-08, One Bell Center,
- 12 St. Louis, Missouri 63101.
- 13 Q. And, Mr. Smallwood, do you have in front
- 14 of you what's been marked for identification as
- 15 Ameritech Illinois Exhibit 4.0 consisting of typed
- 16 questions and answers entitled the Direct Testimony
- 17 of James R. Smallwood on Behalf of Ameritech Illinois
- 18 and attaching I believe two schedules, Schedule JRS-1
- 19 and Schedule JRS-2?
- 20 A. Yes, I do.
- 21 Q. And is Ameritech Illinois Exhibit 4.0 your
- 22 direct testimony in this proceeding?

- 1 A. Yes, it is.
- Q. Was it prepared by you or under your
- 3 supervision and direction?
- 4 A. Yes, it was.
- 5 Q. Do you have any additions or corrections
- 6 to make to Ameritech Illinois Exhibit 4.0 at this
- 7 time?
- 8 A. Yes, I have a few typographical errors to
- 9 correct.
- 10 Unfortunately, these pages aren't numbered
- 11 on the copy that was filed, so as I count from the
- 12 front page, it would be page 9. It's page 9, line
- 13 9. After the closed parentheses, closed paren, I
- 14 would insert a period before the word "Therefore".
- 15 Q. So after the parenthetical "emphasis
- 16 added", you're inserting a period?
- 17 A. Yes.
- 18 At line 17, I would delete the word "at"
- 19 after the word "data", so it would read "voice and
- 20 data 50/50". After the second 50 I would insert --
- 21 delete the period and insert a comma.
- MS. FRANCO-FEINBERG: I'm sorry to interrupt,

- 1 but I think because the pages aren't numbered we're
- 2 just having a hard hard time locating the page.
- 3 Could I have --
- 4 A. I'm sorry. It's page 9 still.
- 5 MS. FRANCO-FEINBERG: Oh, page 9 still?
- 6 A. Yeah. I'm sorry.
- 7 MS. FRANCO-FEINBERG: I apologize.
- 8 A. That's okay. So it's line 17, delete "at"
- 9 after "data".
- 10 MS. FRANCO-FEINBERG: Okay. Thank you.
- 11 A. Delete the comma -- or the period after
- 12 50, insert a comma in place of the period, and the
- 13 word "as" that follows should go from an upper case
- 14 "A" to a lower case "a".
- 15 MS. FRANCO-FEINBERG: Thanks.
- 16 A. What would be page 11 starting from there,
- 17 at line 5, I would change the word or the acronym
- 18 CLEC to CLEC's with an "'s". At line 6, insert a
- 19 comma after "it", so the sentence would read, "The
- 20 UNE Loop Conditioning charge is only applicable if
- 21 the CLEC requests it, and we actually have to remove
- 22 the inhibitors."

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1 And at line 9 on that same page I would
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- 2 delete the apostrophe in the word "it's" in that
- 3 line.
- 4 And on the last page of my testimony where
- 5 the testimony concludes, which I believe is page 13,
- 6 in the question, at line 3, I would change
- 7 "concludes" to "conclude".
- 8 And, finally, at line 9 on that page, I
- 9 would insert a comma after the word "supported".
- 10 Q. Now turning to Schedule JRS-2, do you have
- 11 any corrections with respect to this schedule?
- 12 A. Yes. Schedule JRS-2 is a nonrecurring
- 13 cost study for the HFPL cross-connect, and we have
- 14 revised that study to reflect updated inputs, and I
- 15 would propose to replace JRS-2 with that updated
- 16 study, which I believe we've had marked as Exhibit
- 17 4.1.
- 18 MR. BINNIG: Can we go off the record for a
- 19 second?
- 20 EXAMINER WOODS: Yes.
- 21 (Whereupon at this point in
- the proceedings an

off-the-record discussion

- 2 transpired.)
- 3 EXAMINER WOODS: Back on the record.
- 4 MR. BINNIG:
- 5 Q. With respect to the most recent revised
- 6 nonrecurring cost study, which has been marked as
- 7 Ameritech Illinois Exhibit 4.1, was that prepared
- 8 under your supervision and direction?
- 9 A. Yes, it was.
- 10 Q. Does it accurately reflect what it
- 11 purports to reflect?
- 12 A. Yes, it does.
- 13 Q. So with the changes and corrections that
- 14 you've made here today, if I were to ask you the
- 15 questions that appear in Ameritech Illinois Exhibit
- 16 4.0, would your answers be the same today with the
- 17 corrections you've made?
- 18 A. Yes, they would.
- 19 MR. BINNIG: Your Honor, I would move for the
- 20 admission of Ameritech Illinois Exhibit 4.0,
- 21 including Schedules JRS-1 and JRS-2, and also
- 22 Ameritech Illinois Exhibit 4.1.

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1 EXAMINER WOODS: Objections?
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- 2 MR. BOWEN: No objection.
- 3 MS. FRANCO-FEINBERG: No.
- 4 EXAMINER WOODS: Those exhibits are admitted
- 5 without objection.
- 6 (Whereupon Ameritech Illinois
- 7 Exhibits 4.0 and 4.1 were
- 8 received into evidence.)
- 9 Anything else?
- The witness is available for cross.
- 11 MR. BINNIG: I tender the witness for
- 12 cross-examination, Your Honor.
- 13 EXAMINER WOODS: Mr. Bowen.
- MR. BOWEN: Thank you, Your Honor.
- 15 Let me just, if I could, before I begin my
- 16 cross, Your Honor, we also were handed a different
- 17 document by counsel this morning, and I just inquire
- 18 as to whether counsel did or did not intend to mark
- 19 this as an Ameritech exhibit or not.
- 20 MR. BINNIG: Can we go off the record to discuss
- 21 this as well?
- 22 EXAMINER WOODS: Okay.

1	(Whereupon at this point in
2	the proceedings an
3	off-the-record discussion
4	transpired, during which tim
5	Ameritech Illinois Exhibit
6	4.2 was marked for
7	<pre>identification.)</pre>
8	EXAMINER WOODS: Back on the record.
9	DIRECT EXAMINATION (Cont'd)
10	BY MR. BINNIG:
11	Q. Mr. Smallwood, have you also been handed
12	what's been marked for identification as Ameritech
13	Illinois Exhibit 4.2?
14	A. Yes, I have.
15	Q. And this is the TELRIC recurring cost
16	study for line sharing. Is that correct?
17	A. Yes.
18	Q. And this is the most recent revised cost

study for recurring costs for line sharing?

Q. Was this prepared under your supervision

A. Yes, it is.

and direction?

19

20

21

- 1 A. Yes, it was.
- Q. Does it accurately reflect what it
- 3 purports to reflect?
- 4 A. Yes, it does.
- 5 MR. BINNIG: Your Honor, I'd also move for the
- 6 admission of Ameritech Illinois Exhibit 4.2 and
- 7 tender the witness for cross-examination.
- 8 EXAMINER WOODS: Objections?
- 9 MR. BOWEN: Your Honor, we don't object. I will
- 10 note for the record that in consultation with counsel
- 11 for Ameritech, because of the modifications to these
- 12 cost studies, we have agreed that Ms. Murray and, if
- 13 needed, Mr. Riolo can address from their perspective
- 14 any required additional points they wish to bring
- 15 forward in additional live direct when they take the
- 16 stand.
- 17 EXAMINER WOODS: That's my understanding as
- 18 well.
- 19 Mr. Binnig?
- 20 MR. BINNIG: We have no objection as long as
- 21 it's limited to the changes in these cost studies
- 22 from the prior cost studies.

- 1 MR. BOWEN: That would fine.
- 2 EXAMINER WOODS: The witness is available for
- 3 cross-examination.
- 4 MR. BOWEN: Okay.
- 5 CROSS EXAMINATION
- 6 BY MR. BOWEN:
- 7 Q. Good morning, Mr. Smallwood. Nice to see
- 8 you again.
- 9 A. Good morning.
- 10 Q. I thoughts I would have less cross than I
- 11 have now, so I apologize to you in advance, but I'm
- 12 going to have to ask you to walk me through some of
- 13 your changes in your studies.
- 14 A. Okay. Certainly.
- 15 Q. First of all, let me just establish the
- 16 baseline of what you filed as part of Ameritech
- 17 Illinois' direct case in this case. You had what you
- 18 testified to as JRS-2. Right?
- 19 A. Yes.
- Q. Am I correct that in this case you didn't
- 21 file as part of your affirmative showing what's been
- 22 marked and admitted as Exhibit 4.2?

- 1 A. That was not filed as a part of my
- 2 testimony. That's correct.
- 3 Q. And it was filed in some other docket?
- 4 Did I understand that right?
- 5 A. Yes. I believe it was filed in -- well,
- 6 it was filed I believe in support of the tariff
- 7 filing for this -- these UNE rate elements.
- 8 Q. Okay. And why exactly are you filing it
- 9 on the day of your appearance in this case? Do you
- 10 know?
- 11 A. This cost study, the revised, the 4.2?
- 12 Q. 4.2, right.
- 13 A. It was revised just two days ago to
- 14 reflect design changes, and it comports with the
- 15 design that is now being implemented for splitters,
- 16 and this will be the design that's carried forward to
- 17 all the other SBC jurisdictions for splitter --
- 18 development of splitter costs.
- 19 Q. I'm sorry. The question wasn't clear. I
- 20 apologize. Why didn't you file the original version
- 21 of this with your prefiled testimony? Not the
- 22 revised version, the original version.

- 1 A. Yes. Okay. I believe I referenced in my
- 2 testimony in a Q and A and that the cost support was
- 3 filed as -- in support of the tariff filing, and it
- 4 was just -- I didn't make an intentional decision not
- 5 to include it for any reason. We included the
- 6 nonrecurring because it was revised from what had
- 7 supported the tariff filing, but since the cost study
- 8 was already before the Commission in the tariff
- 9 filing, the determination was made that there was no
- 10 need to submit it, as I understand it, and in terms
- 11 of filing procedure.
- 12 Q. Okay. I need to understand what exactly
- 13 it is that you're asking Rhythms to shoot at, if you
- 14 will. Do you think it's -- I'm not asking for a
- 15 lawyer's opinion here. I'm asking for your lay
- 16 opinion as a costing expert. What cost studies,
- 17 besides this one, that are outside this record are
- 18 you relying on to support your recommendation here,
- 19 if any? Where else do I need to look beyond what I
- 20 thought the record was in this case to know what to
- 21 cross you on?
- 22 A. I think these two exhibits are the costs

- 1 that I'm sponsoring.
- Q. Okay. That's it. Nothing additional.
- 3 A. I haven't -- I don't believe I've
- 4 testified to any additional costs in my testimony.
- Okay, but I want you to sit here today,
- 6 and now that you're up on the stand, you're under
- 7 oath, I want you to think just very carefully with
- 8 me, is there anything else that you're relying on
- 9 that you haven't supplied so far? Outside this
- 10 record I mean.
- 11 A. I think that the costs that were developed
- 12 in the TELRIC proceeding before this Commission were
- 13 relied upon by the pricing witness for the shared and
- 14 common markup for the proposed rates in this docket,
- 15 but outside of that, I don't recall any other costs.
- 16 I'm here specifically to support the cost studies
- 17 that developed the recurring and nonrecurring rate
- 18 elements associated with the high frequency portion
- 19 of the loop.
- 20 Q. Okay.
- Now let's focus just for a second on
- 22 Ameritech Exhibit 4.1, your revised nonrecurring cost

- 1 study.
- 2 A. Okay.
- 3 Q. Isn't that actually the second revision to
- 4 that study?
- 5 A. Yes. I believe, as I stated a moment ago,
- 6 the first revision was attached to my direct
- 7 testimony, which was a revision to the cost study
- 8 that supported the tariff filing, and then this
- 9 revision was filed to, again, further modify the
- 10 nonrecurring cost development.
- 11 Q. Okay.
- MR. BOWEN: Can I approach the witness, Your
- 13 Honor, with an exhibit?
- 14 EXAMINER WOODS: Ask the witness.
- MR. BOWEN: Okay with you, Mr. Smallwood?
- 16 THE WITNESS: Yes.
- 17 EXAMINER WOODS: Okay with me then.
- 18 MR. BOWEN: Your Honor, what is your preference
- 19 with regard to marking cross exhibits?
- 20 EXAMINER WOODS: This will be marked as Rhythms
- 21 Cross Smallwood 1.
- 22 (Whereupon Rhythms Cross

1 Smallwood Exhibit 1 was

- 2 marked for identification.)
- 3 MR. BOWEN: Okay.
- 4 Q. Do you have that, Mr. Smallwood?
- 5 A. Yes, I do.
- 6 Q. Okay. Now do you see the cover sheet
- 7 there with a Rhythms Data Request No. 3 that asks
- 8 Ameritech to provide a complete copy of the cost
- 9 study, with all associated workpapers and backup and
- 10 so forth, that Ameritech intends to rely on to
- 11 support any proposed nonrecurring charge for the
- 12 tie-cables and cross-connects?
- 13 A. Yes. That's what the interrogatory
- 14 reads.
- 15 Q. Okay. Now I take it you were involved in
- 16 this response. Is that right?
- 17 A. Yes.
- 18 Q. Okay, and the response on the first page
- 19 says the TELRIC studies and supporting workpapers for
- 20 Ameritech Illinois are attached. Right?
- 21 A. That's correct.
- Q. Now were you the source of the documents

- 1 we see attached to this cover sheet?
- 2 A. They would have come through me, yes.
- 3 Q. Okay. Now just looking at Rhythms Cross
- 4 Exhibit Number 1, am I correct that the first portion
- 5 of that is titled -- after the summary sheet, is
- 6 titled the same as your Attachment JRS-2, that is
- 7 Ameritech Illinois, Unbundled Network Elements
- 8 Nonrecurring Costs for the line sharing or high
- 9 frequency portion of the loop?
- 10 A. The title on the title page does read the
- 11 same. I think the differences that you would note on
- 12 the title page would be in the footer in the lower
- 13 left-hand corner. In this document, this was the
- 14 original study that supported the tariff filing, and
- 15 the file name is HFPL NRC 2001 IL.xls.xls. The study
- 16 that I've attached to my testimony as JRS-2 is
- 17 HFPL NRC 2001 IL Revised.xls. So that would be the
- 18 different annotation on the cover page, but in answer
- 19 to your original question that the title as it reads,
- 20 the large-size font title is the same, yes.
- Q. That was a very thorough answer,
- 22 Mr. Smallwood. I appreciate that.

- 1 A. You're welcome.
- Q. All right. I'm really looking more for
- 3 the substance of the differences.
- 4 A. Okay.
- 5 Q. So I appreciate the detail, but I want to
- 6 try and see, understand, as we talk, what the
- 7 differences -- substantive differences are.
- 8 A. Okay.
- 9 Q. Am I right that there's something more
- 10 though than your JRS-2 that you find behind the
- 11 nonrecurring study? That is, you find a second
- 12 document that has the title, the same title as what
- 13 you passed out this morning, which is Ameritech
- 14 Exhibit 4.2, that is the Line Sharing High
- 15 Frequency Portion of the Loop, Total Element Long Run
- 16 Incremental Cost Study. Do you see that attached
- 17 thereto?
- 18 A. I'm sorry. I think you lost me in that.
- 19 Q. Okay. I'll do it again. Right behind
- 20 what you just talked about, the title page, that is
- 21 your nonrecurring cost study, there's another
- 22 document, and you didn't Bate-stamp the pages so I

- 1 can't tell you what page number it is, but if you
- 2 just keep turning more than one page, turn a number
- 3 of pages.
- 4 A. And we're in JRS-2.
- 5 Q. No, I'm not in JRS-2.
- 6 A. Okay.
- 7 Q. I'm in Rhythms Cross Exhibit 1.
- 8 A. Okay. I apologize.
- 9 Q. If you look back in that document, behind
- 10 the nonrecurring cost study, I think you'll find a
- 11 second cost study.
- 12 A. Yes. I'm there. That's correct.
- 13 Q. All right. And is that an earlier version
- 14 of what's been admitted as Ameritech Exhibit 4.2
- 15 today?
- 16 A. Yes, it is.
- 17 Q. Okay.
- 18 All right. Now I think you said in
- 19 response to an earlier question of mine that you
- 20 completed what's been marked as 4.1, Ameritech 4.1,
- 21 did you say two days ago on the nonrecurring study?
- 22 Or was that the other study, the 4.2 study?

- 1 A. The 4.2 study would have been completed
- 2 just a few days ago. 4.1 was completed sometime
- 3 prior to that. I believe what's been marked as 4.1
- 4 was submitted as an attachment to a Staff
- 5 interrogatory response.
- 6 Q. Okay. Well, let's look at 4.1.
- 7 A. Okay.
- 8 Q. I see a date in the upper left -hand corner
- 9 of 5/31/00. Do you see that?
- 10 A. Yes.
- 11 Q. Is that the date it was completed?
- 12 A. I believe that that date would accurately
- 13 reflect the date of completion of the study, yes.
- Q. Do you know, was it under your instruction
- 15 that you didn't seek to revise your testimony for
- 16 almost a month or was that not your instruction?
- 17 Revise meaning substitute this for your JRS -2.
- 18 A. I didn't instruct anyone not to submit it;
- 19 I didn't instruct anyone to submit it.
- 20 Q. But was this like not revealed to your SBC
- 21 world before a couple of days ago?
- 22 A. No. I believe that study was e-mailed

1 out. As I've stated, it was filed in response to a

- 2 Staff interrogatory.
- Q. Okay. All right. Now with respect to
- 4 4.2, I thought I heard you say two days ago and then
- 5 I thought I heard you say several days ago. When
- 6 exactly was 4.2 completed?
- 7 A. 6/26 is the date that it was revised.
- 8 O. That's on the footer there?
- 9 A. Yes.
- 10 Q. Okay.
- 11 MR. BOWEN: Your Honor, I'm going to ask that
- 12 you mark as Rhythms Cross Exhibit Number 2 a document
- 13 I'll describe for the record in a moment.
- 14 EXAMINER WOODS: Okay. That would be Rhythms
- 15 Cross Smallwood 2.
- 16 (Whereupon Rhythms Cross
- 17 Smallwood Exhibit 2 was
- 18 marked for identification.)
- 19 MR. BOWEN: Okay.
- 20 Q. Now, Mr. Smallwood, do you have the
- 21 document I just handed to you?
- 22 A. Yes, I do.

- Q. And, for the record, that's a two-page
- 2 document that on its face appears to be Ameritech's
- 3 response to Covad Data Request No. 26?
- 4 A. Yes.
- 5 Q. Okay. And were you involved in the
- 6 preparation of this document?
- 7 A. It was prepared under my supervision,
- 8 yes.
- 9 O. Okay. And, for the record, is it fair to
- 10 say that this document contains estimates of task
- 11 times in minutes for nonrecurring work activity
- 12 efforts?
- 13 A. Yes.
- Q. Specifically, running jumpers in a central
- 15 office?
- 16 A. Yes, the various components of the
- 17 installation and disconnect of cross-connect
- 18 jumpers.
- 19 Q. Okay. I'm going to want to talk about all
- 20 these documents with you, but, first of all, I want
- 21 to make sure that we're on the same page in terms of
- 22 terminology.

- 1 A. Okay.
- Q. I want to talk about and have you define
- 3 for me three different terms.
- 4 A. Okay.
- 5 Q. Tie-cables.
- 6 A. Okay.
- 7 Q. Jumpers and cross-connects.
- 8 A. I think that would be a great idea.
- 9 Q. Okay. When you use those terms -- well,
- 10 let me just describe some pieces of wire, and you
- 11 tell me which of those words applies to those
- 12 descriptions. Okay? As you use the term in your
- 13 cost studies.
- 14 A. Is this matching or multiple choice? Just
- 15 kidding. That's fine.
- 16 Q. This is your 25-point toss-up question.
- 17 Okay?
- 18 A. Okay.
- 19 Q. The wire that goes from the vertical side
- 20 of the MDF to the horizontal side of the MDF is
- 21 called a?
- 22 A. I would call that a cross-connect jumper,

- 1 to clarify. That is a jumper wire.
- Q. Okay. The 100 pair cable of which you use
- 3 one pair running from the MDF or the IDF to the
- 4 collocation space is called a?
- 5 A. Tie-cable.
- 6 Q. Tie-cable. Okay.
- 7 A. Amusing. Who wants to be a millionaire?
- 8 MS. HIGHTMAN: Is that your final answer?
- 9 (Laughter)
- 10 A. Can I get a lifeline? Sorry, Your Honor.
- 11 Q. But when you use the term cross-connect,
- 12 you mean it the same as jumper, right?
- 13 A. I think that people use the term
- 14 cross-connect to refer to both a tie-cable and a
- 15 jumper. I prefer to use cross-connect jumper and
- 16 cross-connect tie-cable. As they've been defined by
- 17 our product management, they're both part of a cross-
- 18 connect rate element. The tie-cable is a recurring
- 19 piece of that rate element, and the jumper work is
- 20 the nonrecurring piece, and so there's some confusion
- 21 with it, I like to differentiate by saying it's the
- 22 cross-connect jumper or the cross-connect tie-cable,

- 1 but if you would prefer, you know, for this purpose
- 2 to use a different terminology, that's fine.
- 3 Q. Well, but you agree that we are talking
- 4 about two different pieces of wire.
- 5 A. Oh, absolutely, yes.
- 6 Q. Okay. The jumper is on the MDF or in the
- 7 IDF, and the tie-cable goes between two frames
- 8 basically.
- 9 A. That's correct.
- 10 Q. Would it be okay if we used just the terms
- 11 jumpers and tie-cables?
- 12 A. That would be great too, yes.
- Q. Okay. All right.
- Now if you pick up with me Ameritech
- 15 Exhibit 4.1, this is your second revised nonrecurring
- work effort?
- 17 A. Yes.
- 18 Q. Am I correct that it's not just a
- 19 revision; that you've added some more stuff on to the
- 20 back of what you had prefiled?
- 21 A. We've added some more supporting
- 22 documentation.

- 1 Q. Okay. So if you look back with me --
- 2 again, I apologize, the pages aren't numbered, but if
- 3 you look back with me just past the Plant Labor Rates
- 4 page, you'll see a Tab 8.2.0.
- 5 A. Okay.
- 6 Q. Okay. Now am I correct that, starting
- 7 there, this is all new material in terms of your
- 8 affirmative showing in this case?
- 9 A. Yes. This was supporting documentation
- 10 that I wanted added; I wanted to get added to the
- 11 study for the intervenors to have and for the record,
- 12 for the Commission to have for the record to support
- 13 the times.
- Q. Okay. Now if you'll look at Tab 8.2.0 and
- 15 compare it with Rhythms Cross Exhibit Smallwood 2 in
- 16 terms of -- and the numbers are different, but in
- 17 terms of what's being captured, are we talking about
- 18 the same work efforts and descriptions and so forth?
- 19 A. Yes.
- Q. So is it fair to say that what you've
- 21 added here to the back of 4.1 is an update to what we
- 22 see on your original data response to Covad 26 which

- 1 has been marked and admitted as Smallwood 2? Right?
- 2 A. Specifically 8.2.0 and -- I think that
- 3 8.2.0 and 8.2.1 reflect the essence of what was
- 4 provided in response to Data Request 26. The
- 5 difference would be that Data Request 26, the
- 6 activities don't reflect a difference in splitter
- 7 ownership, and 8.2.1 is a document that reflects the
- 8 tasks associated with cross-connect work for a CLEC-
- 9 provided splitter, and 8.2.0 reflects the work
- 10 activities associated with an ILEC-provided splitter,
- 11 and there's a different -- one different work step in
- 12 there.
- 13 Q. And that one different work step, am I
- 14 correct, is when you have an ILEC-provided splitter
- 15 you have one more jumper to run than when you have a
- 16 CLEC splitter?
- 17 A. That's correct.
- 18 Q. You have five new jumpers in your
- 19 estimation instead of four.
- 20 A. Four with a CLEC-provided, five with an
- 21 ILEC-provided.
- Q. Okay. And you had on cross -- on

1 Smallwood Cross Exhibit Number 2 you had six

- 2 jumpers. Right?
- 3 A. Yes.
- 4 Q. With no differentiation between ILEC and
- 5 CLEC-owned splitters.
- 6 A. That's correct.
- 7 Q. All right.
- 8 Okay. Now focusing on the nonrecurring
- 9 cost study, is this pretty much it or will tomorrow
- 10 bring another revision forward of the study?
- 11 A. To the best of my knowledge, this is it.
- 12 Q. Okay.
- 13 A. If, in the event, there were any future
- 14 design changes by SBC network, the SBC network
- 15 organization, then the cost group would reflect what
- 16 is accurate. It's my understanding that these are
- 17 final designs. As you know, we've been working
- 18 through this process of establishing, you know, line
- 19 sharing procedures, the weekly meetings with the
- 20 CLECs, and these changes reflect knowledge that I
- 21 think is conclusive of where we're going in the
- 22 future.

- 1 Q. Well, just so the record is clear, these
- 2 changes also reflect someone in Ameritech Illinois or
- 3 someone in SBC's judgment about appropriate changes
- 4 to make independent of CLEC input. Isn't that
- 5 right?
- 6 A. Well, that would be correct. I mean SBC's
- 7 network organization gives the inputs that they think
- 8 are relevant to the cost studies.
- 9 Q. Okay. Now what was the occasion for the
- 10 change from Smallwood 1 to JRS-2? That is, did you
- 11 go back and say I don't think I have the right
- 12 numbers; give me different inputs? Did you rerun the
- 13 study? What was the trigger for what became JRS -2?
- 14 A. Just so we make sure which iteration, what
- 15 was the trigger for what became JRS-2, which was
- 16 attached to my testimony?
- 17 Q. Correct.
- 18 A. From what was filed in support of the
- 19 tariff. Is that the progression?
- Q. Well, what has been marked as Smallwood
- 21 1. This is the data response.
- 22 A. Oh, okay. Right. The trigger for that

- 1 initial change was my conversations with SWBT network
- 2 personnel preceding the Texas interim line sharing
- 3 proceeding, and during those conversations we were
- 4 talking about network design and the procedures used
- 5 to establish a line sharing arrangement, and I noted
- 6 pretty quickly in that conversation that we had a
- 7 discrepancy in our cost study and in exploring that
- 8 discovered that there was a design change in terms of
- 9 the test access. We had initially, when we started
- 10 cost study development, were anticipating a design
- 11 that was going to have external test access, and
- 12 there would be jumpering to that test access, and I
- 13 discovered through my conversations with network that
- 14 we were, in fact, going to be using line cards in the
- 15 splitter that had test access points, thereby
- 16 reducing the jumpers, and so there was simply -- in
- 17 terms of the nonrecurring design of the work
- 18 activities, I noted this discrepancy and wanted to
- 19 make sure that that was reflected in the cost
- 20 studies, so we modified them.
- 21 Q. Now you and I chatted in Texas. Do you
- 22 recall that?

- 1 A. Yes.
- Q. Okay.
- 3 A. I recall.
- 4 Q. And did you -- is what is on JRS-2, was
- 5 that your Texas filing or something different than
- 6 that? If you recall.
- 7 A. On Rhythms Cross Smallwood 2 or JRS -2?
- 8 O. JRS-2.
- 9 A. JRS-2 -- let me just verify -- would
- 10 reflect what was filed in the proceeding in Texas.
- 11 Q. Okay.
- 12 A. That would have been the revision that we
- 13 filed as soon as I discovered that when I was down in
- 14 Austin.
- 15 Q. Okay.
- 16 A. Would reflect the same design.
- 17 Q. Okay. And then Rhythms Cross Exhibit
- 18 Smallwood 1 is post-Texas then, right?
- 19 A. Rhythms Cross Smallwood 1, the data
- 20 request -- the date of the filing of the data request
- 21 item I don't recall. So when Rhythms Cross Smallwood
- 22 1 was actually filed in this proceeding relative to

- 1 the Texas proceeding, I don't know the answer to
- 2 that.
- 3 Q. Well, doesn't that carry a date of April
- 4 18, 2000 in the top right-hand corner of the pages?
- 5 A. The study carries a date of April 18,
- 6 2000, yes.
- 7 Q. Okay. And isn't it correct that you were
- 8 cross-examined after that date in Texas?
- 9 A. That's correct.
- 10 Q. Okay. But you didn't use the April 18th
- 11 version in Texas. Right?
- 12 A. The design that's in the April 18th filing
- 13 is what was initially filed in Texas, and, again,
- 14 prior to the start of that proceeding, immediately,
- 15 almost prior to the start of that proceeding, a day
- 16 ahead, is when we discovered that there was a design
- 17 error in preparing for that proceeding, and during
- 18 the proceeding we filed a revised nonrecurring cost
- 19 results page that reflected the design change to
- 20 differentiate between CLEC-owned splitter and
- 21 ILEC-owned splitter and the testing.
- 22 Q. Okay.

1 I'm going to try and avoid putting numbers

- 2 on the open record that the company deems to be
- 3 proprietary, so if you can cooperate with me on that
- 4 front, I think everybody would appreciate that.
- 5 A. Okay.
- 6 Q. And if it becomes too difficult, we'll go
- 7 on the sealed record and refer to actual numbers, but
- 8 am I correct in JRS-2 you broke apart the cross-
- 9 connection -- conceptually broke apart the
- 10 cross-connect cost into ILEC-owned splitter and
- 11 ILEC-owned splitter configurations from the original
- 12 attempt at the nonrecurring work effort?
- 13 A. That's correct.
- Q. And you're maintaining that same
- 15 ILEC-owned splitter/CLEC-owned splitter dichotomy in
- 16 the revised filing filed today. Right?
- 17 A. That is correct, yes.
- 18 Q. Now could you pick up JRS-2 with me,
- 19 please? I think I understand the point you made
- 20 about changing your assumptions about the test
- 21 access. I'd like to explore with you some of the
- 22 other changes that I see between the original

- 1 nonrecurring study and JRS-2.
- 2 A. Okay.
- 3 Q. So if you could pick up tab -- actually
- 4 it's page 9 of 31 of Schedule JRS-2, also known as
- 5 Tab 6.1.1.1.
- 6 A. Okay. I'm there.
- 7 Q. As I was comparing those, that with the
- 8 earlier study, I saw a change in Column B, which is
- 9 titled Admin Time in hours. Is that correct?
- 10 A. I would have to look at the earlier study
- 11 to verify that.
- 12 Q. Okay.
- 13 (Brief pause in the proceedings.)
- 14 A. Yes. There was a change, and that change
- 15 was simply the result of an input error in the
- 16 spreadsheet.
- Q. What does that mean?
- 18 A. As I recall, looking at the spreadsheet,
- 19 they just simply put in the wrong number.
- 20 Q. Okay. Now, again, you have much more --
- 21 not much more. You have more desegregation in JRS-2
- 22 between ILEC-owned splitter and CLEC-owned splitter

- 1 than you do in the analogous page on Smallwood 1, but
- 2 can you point me to a page, the analogous page, with
- 3 less detail on Rhythms Cross Exhibit Smallwood 1?
- 4 Would that be Tab 6.1.0?
- 5 A. Okay. Rhythms Cross Exhibit 1, and you're
- 6 looking -- could you say that again? I'm sorry.
- 7 You're looking for what?
- 8 Q. I'm wondering if Tab 6.1.0 is analogous to
- 9 the series of pages where you've now broken out ILEC
- 10 versus CLEC-owned splitter for this detail.
- 11 A. Specifically, 6.1.0 shows the costs for
- 12 cross-connect service initial circuit installation,
- 13 so this is the installation part of the costs. The
- 14 analogous pages in -- which would you like? Out of
- 15 JRS-2? Is that what you're asking?
- 16 Q. Yes, please.
- 17 A. So that would have been split then into
- 18 6.1.1, which is the initial circuit installation for
- 19 an ILEC-owned splitter with an IDF.
- 20 If you go to 6.1.1.2, there is the initial
- 21 circuit installation of a CLEC-owned splitter with an
- 22 IDF.

- 1 Q. All right.
- 2 A. Okay? 6.1.1.3 would be the initial
- 3 circuit installation of an ILEC-owned splitter
- 4 without an IDF, and then 6.1.1.4 would be the initial
- 5 circuit installation of a CLEC-owned splitter without
- 6 an IDF.
- 7 Q. Okay.
- 8 A. So there would have been, yes,
- 9 substantially more detail in JRS-2. As we broke that
- 10 out, then there becomes different scenarios, and we
- 11 have to have workpapers to support each of those.
- 12 Q. Right. That's what I thought was the
- 13 case. I wanted you to confirm that.
- 14 A. Okay.
- 15 Q. Now, keep your fingers on all those pages,
- 16 please.
- MR. BINNIG: Can we get him some more hands,
- 18 Steve?
- 19 MR. BOWEN: No. It works for me. Look. You do
- 20 like this, see?
- 21 Q. I want you to track with me the Column B
- 22 number, and I'll suggest to you and ask you to agree

- 1 that in JRS-2 the Column B number is the same in all
- 2 four break-out scenarios; that is, the Admin Time in
- 3 hours is the same numerical value.
- 4 A. I certainly believe that to be the case.
- 5 Q. Okay. And this is the one that you said
- 6 was just an input entry error? This value that we're
- 7 talking about here?
- 8 A. Yes.
- 9 Q. Okay.
- 10 A. I can clarify for you, I think, if you'd
- 11 like to see the error.
- 12 MR. BOWEN: Let me -- if I could just go off the
- 13 record a moment.
- 14 EXAMINER WOODS: All right.
- 15 (Whereupon at this point in
- 16 the proceedings an
- 17 off-the-record discussion
- 18 transpired.)
- 19 EXAMINER WOODS: Back on the record.
- MR. BOWEN: Okay.
- 21 Q. Off the record we had a discussion about
- 22 going on to the closed record, the in camera

- 1 portion. I'm going to switch gears, Mr. Smallwood,
- 2 and ask you questions that don't bear so directly on
- 3 the cost studies, you know, the dollar numbers and
- 4 the work times and so forth, and then come back at
- 5 the end and discuss on the closed record the path we
- 6 had begun to go down there. All right?
- 7 A. Okay. Very good.
- 8 Q. All right. Let's focus then on your
- 9 verified statement, Exhibit 4.0, and I've got to tell
- 10 you that my numbers are different than yours, so I'll
- 11 try and refer you to a question and the answer.
- 12 A. Okay.
- 13 Q. Okay. Could you pick up your testimony at
- 14 page 2, and the question I'm looking for is as
- 15 follows: "Were the cost studies Ameritech is
- 16 submitting in this proceeding TELRIC based?" Do you
- 17 see that?
- 18 A. Yes.
- 19 Q. And your answer, if I can paraphrase, is
- 20 that you believe that they are, and you reference
- 21 average shared and common cost percentages. Do you
- 22 see that?

- 1 A. Yes.
- Q. Okay. Now am I correct that those are two
- 3 different things under this Commission's approach to
- 4 forward-looking costing?
- 5 A. Yes.
- 6 Q. How would you define a shared cost for
- 7 costing purposes, Mr. Smallwood?
- 8 A. A shared cost is defined as a cost that's
- 9 shared among two or more services or elements but
- 10 less than the total universe of elements.
- 11 Q. Okay. And could you define how you use
- 12 the term common costs in your testimony?
- 13 A. Common cost is defined as a cost that's
- 14 common to the firm, not attributable to any element
- or group of elements, but to the firm as a whole.
- 16 Q. Does that mean, in effect, that you
- 17 believe that common costs are those that are shared
- 18 by all services?
- 19 A. Essentially, yes.
- 20 Q. Okay. And are you using -- am I correct,
- 21 just so I understand which numbers you're using, are
- 22 you using 22.01 percent for shared?

1 A. That's my recollection. I don't have

- 2 those numbers in front of me.
- Q. And 12.54 percent for common? Does that
- 4 sound right?
- 5 A. Uh-huh.
- 6 Q. You have to say yes.
- 7 A. I'm sorry. Yes.
- 8 Q. Okay. So you've got a total of 34.55
- 9 percent in shared and common total. Right?
- 10 A. Yes.
- 11 Q. Now what are you seeking to apply that
- 12 shared and common adder to? What types of costs are
- 13 you recommending that be applied to?
- 14 A. That is applied to the cost developed in
- 15 the HFPL study to take it from a TELRIC cost to a
- 16 TELRIC price.
- 17 Q. Well, just if you wouldn't mind listening,
- 18 does it apply to all your nonrecurring costs?
- 19 A. Yes, I do believe, and the pricing witness
- 20 can speak to this, but, yes, our proposed rates take
- 21 my costs and apply that markup.
- Q. Okay. And which monthly recurring costs

- 1 are you adding this shared and common adder to?
- 2 A. The recurring costs developed in my study
- 3 are the recurring costs for the splitter, the
- 4 recurring costs for the tie-cable, and the recurring
- 5 costs for the OSS modification.
- 6 Q. And are you -- in your testimony here you
- 7 say that these shared and common cost percentages are
- 8 applied to TELRIC costs for HFPL line sharing
- 9 elements. Are you applying this 34.55 percent
- 10 percentage to all three of those recurring cost
- 11 components?
- 12 A. I believe in Ms. Meyer's testimony, that
- 13 reflects the proposed rates, you will find that those
- 14 recurring cost elements are listed, and they have
- 15 been marked up with that shared and common
- 16 allocator.
- 17 Q. Okay. Where is your TELRIC study for the
- 18 monthly recurring HFPL cost?
- 19 A. The HFPL recurring study has been -- the
- 20 revised has been marked as Exhibit 4.2.
- 21 Q. No, I'm talking about the -- what turns
- 22 into a monthly recurring loop rate that you're

- 1 proposing. Where is your TELRIC study for that?
- 2 A. The monthly recurring for the loop?
- 3 Q. Yes.
- 4 A. Those proposed rates are developed based
- 5 on 50 percent of the approved UNE TELRIC loop rates
- 6 for the State of Illinois. I have not submitted a
- 7 cost study for that.
- 8 Q. You have no TELRIC study at all for the
- 9 proposed prices, monthly recurring prices for the use
- 10 of the HFPL, as you term it?
- 11 A. There was a TELRIC study that establi shed
- 12 the price of a UNE loop that has been previously
- 13 before this Commission. That is the basis for the
- 14 rates that have been proposed by Ameritech Illinois
- 15 in this proceeding.
- 16 Q. If I heard you correctly, in the filing
- 17 you've made here, you haven't got a TELRIC study to
- 18 support the 50 percent pricing proposal for the
- 19 monthly recurring price in this filing here.
- 20 A. We have not filed -- refiled the UNE loop
- 21 study that was presented and approved by this
- 22 Commission before, no.

- 1 Q. All right. Now you do refer in your
- 2 testimony in a number of spots to TELRIC, don't you?
- 3 A. Yes, I do.
- 4 Q. Can you give me your understanding of what
- 5 that term means as it's used in Illinois?
- 6 A. TELRIC is total element long run
- 7 incremental cost. That acronym was defined initially
- 8 by the FCC in its First Report and Order, and it is
- 9 the long run incremental cost of the total of an
- 10 element that is to be provided.
- 11 Q. Okay.
- 12 Now the LR, or long run, in TELRIC, does
- 13 that mean a particular time period or, instead, an
- 14 undefined period in months or years that really
- 15 consists of a period that's long enough so that all
- 16 costs become variable?
- 17 A. That's the economic definition of long
- 18 run.
- 19 Q. The second of those two.
- 20 A. Yes, the latter.
- Q. Okay. And what's the implication of all
- 22 costs being deemed to be variable in terms of how you

- 1 analyze costs? Does that mean you ignore all the
- 2 embedded configurations in costs in a TELRIC study?
- 3 A. Well, I think what the FCC said in
- 4 paragraph 685 of the First Report and Order is that
- 5 they're going to look at the most efficient
- 6 technology given existing network configuration.
- 7 That's what that paragraph stated. In practice, the
- 8 way that's applied in our cost studies is we look at
- 9 a way of providing a service that's technically
- 10 feasible, and we look at what's commercially
- 11 available in terms of technology that's used to
- 12 deploy that, and we use what we consider to be the
- 13 prices on a forward-going basis, the most current
- 14 prices, rather than relying on -- vendor prices, for
- 15 example, for materials or components in the cost
- 16 study, rather than rely on the embedded base booked
- 17 cost of what we pay for those materials.
- 18 Q. Okay. Well, you're way ahead of me in
- 19 terms of what I'm trying to discuss.
- 20 A. Okay.
- Q. What I'm trying to discuss is, isn't it
- 22 correct that TELRIC, that the FCC's definition of

- 1 TELRIC and this Commission's as well, in effect
- 2 assumes away all your network facilities, all your
- 3 central office switching facilities, and leaves in
- 4 place only the central office building locations?
- 5 A. What you're referring to is a scorched
- 6 node concept.
- 7 Q. Indeed.
- 8 A. And that has been generally the basis for
- 9 TELRIC development.
- 10 Q. Okay.
- 11 A. I think, again, subject to the FCC's
- 12 language in paragraph 685.
- 13 Q. Okay. But that's your understanding of
- 14 how this Commission has approached implementing
- 15 TELRIC. Isn't that right? Scorched node?
- 16 A. I think that's been the general approach,
- 17 yes.
- 18 Q. Okay. So with respect to central offices,
- 19 the baseline assumption is you don't move the
- 20 location of that building, but, in effect, all the
- 21 costs of that building become variable. Right?
- 22 A. Essentially, yes.

- 1 Q. Okay. That gives you, as a cost analyst,
- 2 the freedom then to comply with TELRIC by looking for
- 3 the most efficient configuration for what you're
- 4 studying that's currently available. Right?
- 5 A. That is the goal.
- 6 Q. And isn't that what's required by TELRIC?
- 7 That is, that you're suppose to be looking at the
- 8 most efficient technology currently available for
- 9 purchase deployed most efficiently?
- 10 A. Yes.
- 11 Q. Okay.
- Now, focus with me, if you will, in your
- 13 testimony at page 3, beginning with the question what
- 14 are tie-cables. Do you see that?
- 15 A. Yes.
- 16 Q. I want to focus your attention on your
- 17 testimony where you are talking about intermediate
- 18 distribution frames versus main distribution frames.
- 19 Do you see that testimony?
- 20 A. Yes, I do.
- 21 Q. And you testify here that IDFs are located
- 22 in 80 percent of Ameritech Illinois' central offices,

and the other 20 percent don't have IDFs. Right?

- 2 A. Yes.
- 3 Q. Okay. Now did you do any analysis --
- 4 strike that.
- When you say IDFs are located, that strikes
- 6 me as an analysis that's based on what actually is
- 7 installed today in your central offices in Illinois.
- 8 Is that right?
- 9 A. You could certainly read it that way. I
- 10 think it's probably -- would be more correctly
- 11 written to say that on a forward-looking basis, there
- 12 would be IDFs in 80 percent of the offices and not
- 13 have IDFs in 20 percent of the offices.
- 14 Q. Well, but isn't it a fact that you looked
- 15 at what you actually have in place to reach these 80
- 16 percent/20 percent numbers?
- 17 A. That input was a forward-looking input
- 18 given by Ameritech Illinois network, the Ameritech
- 19 network organization. In discussions with the cost
- 20 analysts and the engineers, I don't know that that's
- 21 an embedded number. That's a forward-looking
- 22 number.

- 1 Q. Well, did you ask the people that you used
- 2 as your experts whether this was a currently existing
- 3 number or not?
- 4 A. The network personnel were asked, as they
- 5 always are when we're doing TELRIC studies, to
- 6 provide forward-looking inputs for what they believe
- 7 the network configuration will be on a forward-going
- 8 basis.
- 9 Q. Okay. Did you understand my question,
- 10 Mr. Smallwood?
- 11 A. I thought so, but maybe not. Maybe you
- 12 should ask it again.
- 13 Q. Did you ask your SMEs, if I can use that
- 14 term, subject matter experts, did you ask your SMEs
- 15 whether or not 80 percent/20 percent was the actual
- 16 current split of offices that either had or didn't
- 17 have IDFs?
- 18 A. I don't recall having a conversation with
- 19 a SME on this particular division here.
- 20 Q. Okay.
- 21 A. The cost analysts that performed this
- 22 study made the initial contacts with the SME. I have

- 1 been in close contact with Mr. Weinart, who is our --
- 2 Steve Weinart, who is our thirteen-state SME
- 3 responsible for the development of these numbers, and
- 4 discussed numbers with him.
- 5 Q. Okay. Now am I correct that you also
- 6 cover thirteen states for these kinds of costing
- 7 purposes?
- 8 A. Yes, I do.
- 9 Q. Okay. Am I also correct that other SBC
- 10 states have differing percentages existing of IDFs in
- 11 their central offices, different than 80 percent on a
- 12 state-specific basis?
- 13 A. What's in place today?
- 14 Q. Yes.
- 15 A. I don't -- off the top of my head, I don't
- 16 know what the percentages are that are in place today
- in terms of the thirteen-state area. I mean I don't
- 18 have those numbers off the top of my head.
- 19 Q. Did you ask anybody for that information?
- 20 A. I've discussed forward-looking assumptions
- 21 for a lot of states. I generally don't discuss with
- 22 the subject matter experts what the embedded base is.

1 Q. So you didn't ask that question. Is that

- 2 right?
- 3 A. I've talked about several states with
- 4 Mr. Weinart. Whether I've asked at one point in time
- 5 in preparation of this study what is the embedded
- 6 base in all thirteen states, no.
- 7 Q. Well, you filed this same kind of
- 8 testimony in Texas. Right?
- 9 A. Yes.
- 10 Q. And where else?
- 11 A. Texas and Kansas.
- 12 Q. Okay. And do you recall whether you asked
- 13 the question or not and Mr. Weinart telling you what
- 14 the IDF percentages actually were in Texas or
- 15 Kansas?
- 16 A. No. Again, these are forward-looking
- 17 studies, and it's really not my business to discuss
- 18 what the embedded base is. My job is to go out to
- 19 the subject matter experts and talk about where we're
- 20 going to be in the long run, what do we see our
- 21 network configuration being in the long run.
- Q. Well, given your agreement that in the

- 1 long run all costs are deemed to be variable for
- 2 TELRIC purposes, I guess we'd expect to see that in
- 3 Texas or Kansas that Mr. Weinart would have told you
- 4 on a forward-looking basis that 80 percent of the
- 5 offices in Kansas and 80 percent of the offices in
- 6 Texas would have IDFs. Wouldn't that be a fair
- 7 conclusion to draw from your testimony?
- 8 A. No, I don't think that's necessarily a
- 9 fair conclusion, and that's not reflective of the
- 10 forward-looking assumptions that we used in
- 11 Southwestern Bell territory.
- 12 Q. Okay. You didn't, in fact, use 80
- 13 percent, did you, in Texas or Kansas?
- 14 A. No, we did not.
- 15 Q. What numbers did you use in Kansas for
- 16 IDFs?
- 17 A. 100 percent.
- 18 Q. 100 percent, and what about in Texas?
- 19 A. 100 percent.
- Q. Now is that because they're southern
- 21 states with different technologies available for
- 22 sale? Are the offices somehow different in

- 1 configuration? If you're going to scorch that node
- 2 and rebuild them, you build them different in Texas
- 3 than you do in Illinois? Is that what we're hearing
- 4 here?
- 5 A. I think that you have to think of it as
- 6 total element long run incremental cost, and there
- 7 are differences in the demand, the quantity that
- 8 would comprise the total element aspect of that. I
- 9 think that the fact of the matter is, in practice,
- 10 when we apply TELRIC, I think that when engineers
- 11 look on a forward-going basis, and I think this is
- 12 consistent with paragraph 685 out of the FCC's Order,
- 13 we don't look -- when we look at the existing wire
- 14 center location, we don't look at tearing down that
- 15 building and building a new building. We look at,
- 16 given the existing network configuration, what we're
- 17 capable of doing in terms of deploying technology to
- 18 meet demand. We would look at whether or not we
- 19 would be able to accommodate an expansion of an MDF
- 20 or whether we would go to an IDF.
- 21 Q. It sounds like to me that Mr. Weinart was
- 22 answering the question, starting from this point

- 1 forward, what percentage of offices in Illinois do
- 2 you think are going to have IDFs. Does that sound
- 3 right?
- 4 A. On a forward-looking basis, what is the
- 5 appropriate percentage to use for the percentage of
- 6 offices in Illinois, in Ameritech Illinois territory,
- 7 that will deploy IDFs or will employ them in their
- 8 central offices.
- 9 Q. But you're taking the buildings as they
- 10 are currently configured to make the estimation,
- 11 right?
- 12 A. Paragraph 685 of the FCC Order says that
- 13 they're going to use the most efficient technology
- 14 given the existing network configuration, so I think
- 15 that the answer is yes.
- 16 Q. I'm just trying to understand whether
- 17 you're actually scorching the node or not,
- 18 Mr. Smallwood. Are you taking or, if you know, is
- 19 Mr. Weinart taking the MDF and IDF as he finds them
- 20 and saying, okay, on a going-forward basis will they
- 21 still be there or not, or did you ask him to assume
- 22 that the office got vaporized and it got rebuilt?

- 1 A. I don't think that -- I don't think that
- 2 we assume that an office is vaporized. I think that
- 3 we look at it and say if we were to reconfigure,
- 4 rebuild this office, how would we lay it out to
- 5 accommodate this, and in 80 percent of the cases in
- 6 Ameritech Illinois the decision was made that by
- 7 engineering that the way that they would accommodate
- 8 total element demand would be to put an IDF in that
- 9 office. Evidently, the engineers in Illinois
- 10 believed that on a forward-looking basis they will be
- 11 able to engineer the office in such a way that they
- 12 would be able to avoid a duplicate frame. I mean you
- 13 get into stratifying demand by location.
- Q. Am I correct that you're not an engineer,
- 15 not a central office engineer, Mr. Smallwood?
- 16 A. No, I'm not.
- 17 Q. Okay. Do you have any opinion as to which
- 18 is the more efficient configuration, with IDF or
- 19 without?
- 20 A. Based on my conversations with network
- 21 personnel, it's my understanding that generally it's
- 22 believed that they believe it to be more efficient to

- 1 deploy an IDF because of the way the frames are built
- 2 and the proximity of those frames to the cable vault
- 3 that they have to maintain the desirability of
- 4 managing frame space on the MDF to accommodate switch
- 5 port terminations and cable pair terminations, and
- 6 because of utilization issues with -- if you look at
- 7 equipment that's terminated on the IDF and then tie
- 8 cabled over to the MDF, you can take equipment that
- 9 has relatively low utilization, you might have a
- 10 CLEC's collocation cable that has a three or a five
- 11 percent utilization on the IDF, but because of the
- 12 flexibility that tie-cables provide in cross-
- 13 connecting over, running a tie-cable to the MDF, you
- 14 can take circuits from individual CLECs and maximize
- 15 the utilization on the MDF, and I think that's the
- 16 goal that's been expressed to me by network
- 17 engineers.
- 18 Q. Well, you were in Texas during the
- 19 hearings throughout, were you not?
- 20 A. Yes, I was.
- 21 Q. And you recall, I take it then, that GTE
- 22 in Texas has no IDFs in their central office?

- 1 A. I don't recall that explicitly.
- 2 Q. You don't recall that. Well, if that
- 3 were, in fact, the case in Texas, how would you
- 4 explain that approach to engineering versus what
- 5 you're saying your network people are telling you in
- 6 Illinois or Kansas or Texas?
- 7 A. I can't speak to GTE's engineering
- 8 methods. I can only speak to what our engineers do
- 9 and what they think is appropriate on a forward-going
- 10 basis. I don't know what GTE's engineering practices
- 11 are.
- 12 Q. You testified that because of -- at least
- 13 I took what your testimony to be was because of
- 14 demand for UNEs, that would increase the need for
- 15 IDFs. Is that what you're saying?
- 16 A. I don't know that it's -- I think it's
- 17 demand for frame space.
- 18 O. Which is a function of what?
- 19 A. I'm not an engineer. I mean I can
- 20 speculate on some of the things. It would be demand
- 21 for UNEs, collocation space, line growth in a
- 22 particular central office. I'm not sure what all

1 frame planners look at when they design frames and

- 2 when they make forecasts about frame exhaust.
- 3 Q. Isn't it correct that SBC has
- 4 thirteen-state guidelines for central office
- 5 deployment?
- 6 A. I would imagine that's true. I think
- 7 you'd have to ask Ms. Schlackman about that.
- 8 Q. Okay. Well, can you think of any reason
- 9 why the right answer would be 100 percent IDF in
- 10 Kansas and 80 percent in Illinois? If you know.
- 11 A. I don't know. I mean at an engineering
- 12 level I don't know the answer to that.
- MR. BOWEN: Your Honor, I'm not quite sure what
- 14 time your lunch preference would be, but.
- 15 EXAMINER WOODS: As soon as she falls over.
- 16 (Laughter)
- MS. HIGHTMAN: She's leaning.
- 18 MR. BOWEN: She's leaning.
- 19 Q. All right. Now your next question and
- 20 answer, Mr. Smallwood, deals with the number of
- 21 tie-cables that you believe should be analyzed for
- 22 costing purposes. Right?

- 1 A. Yes.
- Q. I can't tell from this how many tie-cables
- 3 you're counting, so I need to ask you that question.
- 4 A. Sure.
- 5 Q. And I want you to assume with me as your
- 6 answer in the case, in part, that there is an IDF in
- 7 place.
- 8 A. Right.
- 9 Q. And assume with me that you're trying to
- 10 get from the MDF to the CLEC's collocation cage
- 11 eventually. Okay? You have to say something.
- 12 A. Yes. Sorry.
- 13 Q. You're going to have a cable that goes
- 14 from the MDF to the IDF and then from the IDF to the
- 15 collo space to carry a signal of some type from the
- 16 MDF to the collo space. Right?
- 17 A. Yes, that is correct.
- 18 Q. Is that one tie-cable or two tie-cables?
- 19 A. In this cost study we look at only the
- 20 first tie-cable that you mentioned in your scenario,
- 21 the tie-cable that would carry the circuit from the
- 22 MDF to the IDF.

- 1 Q. Okay. And you talk about two tie-cables.
- 2 There's one going from MDF to IDF and one coming back
- 3 from IDF to MDF. Is that right?
- 4 A. That's right, specifically a tie-cable
- 5 pair.
- 6 Q. Exactly; meaning two wires out of 100
- 7 pairs basically.
- 8 A. Exactly.
- 9 Q. Okay. And these are cables that are
- 10 sheathed with a single sheath around the 100 pairs.
- 11 Is that right?
- 12 A. Yes.
- 13 Q. Okay. Well, what about the -- how do you
- 14 deal with the tie-cables that go from the IDF to the
- 15 collo space? How are you counting those?
- 16 A. That is a part of the collocation
- 17 arrangement. That's not a part of this rate element
- 18 that we're presenting here.
- 19 Q. Oh. Well, if I'm a CLEC and I want to ask
- 20 myself how many cables does Mr. Smallwood want me to
- 21 pay for in total to do line sharing, would the answer
- 22 actually be four and not two?

1 A. I would have to think about it. You have

- 2 --
- 3 Q. Or three or some other number?
- 4 A. I think you would have -- to get from the
- 5 IDF to your collocation cage and carry your data
- 6 signal for a customer would take one tie pair that
- 7 you set up from your collocation cage out to the
- 8 IDF.
- 9 Q. Let me just ask you, are you aware of any
- 10 drawings that we could use in anybody's testimony to
- 11 refer to to count these tie-cables?
- 12 A. It's my recollection that there were some
- 13 diagrams. Yes, I think in Ms. Schlackman's testimony
- 14 there are some diagrams.
- Q. Okay. Do you have that with you?
- 16 A. No, I do not.
- 17 Q. You think it's in Ms. Schlackman's direct
- 18 testimony?
- 19 A. It's my recollection. I'm not positive
- 20 though.
- 21 (Whereupon at this point in
- the proceedings an

1 off-the-record discussion

- 2 transpired.)
- 3 Q. Okay. Mr. Smallwood, do you have
- 4 Attachments 1 and 2 to Ms. Schlackman's direct
- 5 testimony?
- 6 A. Yes, I do.
- 7 Q. Okay. Will those drawings let us kind of
- 8 count the jumpers here, or count the tie-cables I
- 9 mean?
- 10 A. Yeah, I believe that they will.
- 11 Q. Okay. On that Attachment 1, this is the
- 12 configuration when Rhythms owns the splitter.
- 13 Right?
- 14 A. That's correct.
- 15 Q. And Attachment 2 is when Ameritech owns
- 16 the splitter.
- 17 A. Yes.
- 18 Q. Okay. Now, what I want to do is walk
- 19 through with you from a costing standpoint, not
- 20 technical, that's Ms. Schlackman's job, but from a
- 21 costing standpoint, what you're assuming you're
- 22 costing out here. Do you see the MDF on the

- 1 right-hand side of the page?
- 2 A. Yes.
- 3 Q. And to the left of that there's an IDF?
- 4 A. Yes.
- 5 Q. And then to the left of that you see a
- 6 collocation space.
- 7 A. Yes.
- 8 Q. Okay. Now, I can see cables, what some
- 9 might call big, fat cables, running between the IDF
- 10 and the MDF. Do you see those?
- 11 A. Yes.
- 12 Q. Now are you counting two of those in your
- 13 testimony I just referred you to a few moments ago?
- 14 A. Yes, that's correct. There's one pair to
- 15 carry the -- in orienting yourself from the
- 16 customer's premise, so it comes in on the cable pair
- 17 which is on the lower right-hand side of this page,
- 18 is jumpered across the MDF, and then picks up a tie
- 19 pair to carry what in that orientation would be a
- 20 combined voice and data signal to the IDF, which is
- 21 then jumpered across to a block that takes the
- 22 combined circuit into the splitter. So we would have

- 1 that tie pair as a part of the recurring cross -
- 2 connect element in the cost study.
- In addition, the second cable picks up what
- 4 is labeled on here as the OE line coming out of the
- 5 splitter, which is then jumpered across the IDF, and
- 6 the tie pair that carries that voice circuit then
- 7 from the IDF to the MDF to be jumpered and terminated
- 8 to the switch would be the second tie pair that's
- 9 captured in the cost study.
- 10 Q. Okay, but in both cases you're talking
- 11 about the tie pairs that go between the MDF and the
- 12 IDF.
- 13 A. That is correct.
- 14 Q. Okay. Now, what about in this drawing the
- 15 tie pairs that go from the IDF to the collo? Are you
- 16 saying that's not part of your analysis?
- 17 A. That is not a part of the cost study, the
- 18 HFPL cost study, no.
- 19 Q. But you've still got to have that to make
- 20 this work, right?
- 21 A. Yes.
- 22 Q. So if Rhythms owns a splitter, you need

- 1 what? Two more tie-cables, one going from the IDF to
- 2 the collo carrying both voice and data and one coming
- 3 back from the collo to the IDF carrying voice only?
- 4 Is that right?
- 5 A. Yes.
- 6 Q. Okay. And we've got to pay for those too,
- 7 right?
- 8 A. Those would be a part of the equipment
- 9 installation costs. When Rhythms installs a
- 10 splitter, they're going to have to terminate the
- 11 pairs, so --
- 12 Q. Do we have to pay Ameritech for those tie
- 13 pairs, those additional two tie pairs, to make this
- 14 work?
- 15 MR. BINNIG: If you know. I think we're getting
- 16 into some engineering issues that this witness may
- 17 not know.
- 18 MR. BOWEN: Well, unless electrons can jump
- 19 across space, Your Honor, I think the witness can
- 20 answer the question.
- 21 A. I think the answer to your question, from
- 22 my understanding, my limited engineering

- 1 understanding, is that, yes, you absolutely would
- 2 have to have the data cable that's labeled on here
- 3 going from the splitter to your DSLAM, and you would
- 4 have to have the two tie-cables, two tie pairs going
- 5 out. If you were using 100 pair cables and you're
- 6 serving 96 lines, then you would have to have
- 7 essentially two 100 pair tie-cables, one for voice
- 8 and one for data.
- 9 O. Okay. So from a costing perspective, if
- 10 you wanted to recognize, in a line share
- 11 configuration where the CLEC owns the splitter, if
- 12 you wanted to -- I asked you how many total tie-cable
- 13 pairs should I look at for costing purposes to enable
- 14 line sharing when I own the splitter, your answer
- 15 would be four with an IDF. Right?
- 16 A. Again, from my perspective and the cost
- 17 study and the rate design that we've developed costs
- 18 for, we've developed the recurring costs for the two
- 19 tie pairs between the frames. Now off the top of my
- 20 head, I'm not sure exactly what arrangement we have
- 21 in order -- when you choose to install your own
- 22 splitter and you have to -- in order -- if you have

- 1 your splitter in your cage or outside of your cage in
- 2 a common area, and you install that, the arrangements
- 3 that you have with Ameritech Illinois to terminate
- 4 those cables on the blocks on the IDF and for those
- 5 cables to be ran, I'm assuming that at some point
- 6 Rhythms is paying for that cost. It's a cost that
- 7 they would incur in order to provision their
- 8 service.
- 9 Q. I don't want you to assume what Rhythms
- 10 actually is doing. I'd like you to tell me from a
- 11 cost analyst perspective what number of relevant
- 12 tie-cables in total you'd want to cost out. If
- 13 you're going to cost out all the tie-cables needed to
- 14 provide line sharing in a Rhythms-owned splitter
- 15 configuration, would it be four in your analysis
- 16 here?
- 17 A. Again, I think -- when we do a costing
- 18 analysis, we do it based on a rate design that is
- 19 developed by product management and marketing. We're
- 20 going to offer certain -- we're going to offer
- 21 certain unbundled network elements. For example, the
- 22 loop, we design that unbundled network element to

- 1 include certain components. If, you know, in
- 2 response to UNE remand, there will be new elements
- defined, and we will cost out the elements as they're
- 4 defined.
- In this case, the elements that we've
- 6 defined to make available to the CLEC is the
- 7 recurring cost for the cross -- the tie-cable, the
- 8 cross-connect tie-cable, to go from the IDF to the
- 9 MDF. The costs are not a part of this rate element
- 10 for the tie-cables that hook the splitter either to
- 11 the IDF or back to the CLEC's DSLAM.
- 12 Q. I understand what your testimony is,
- 13 Mr. Smallwood. I'm asking you to state, from a cost
- 14 analyst standpoint, if somebody asked you, not your
- 15 product marketing people, but if the Commission asked
- 16 you I'd like you to tell me how many tie-cable pairs
- in the configuration depicted on Attachment 1 you'd
- 18 need to cost out to capture all the tie-cables needed
- 19 to provide line sharing in a CLEC-owned splitter
- 20 environment, what would your answer be? Four?
- 21 A. Well, if you look at the Attachment 2 --
- Q. I'm on Attachment 1, Mr. Smallwood.

- 1 A. Okay. I'm trying to answer your question,
- 2 Mr. Bowen. It's simply a fact of the way the costs
- 3 are treated. When we install equipment, when we
- 4 install a splitter, we take the costs of installing a
- 5 splitter with the miscellaneous materials, which
- 6 would be the tie-cables to complete the installation,
- 7 and those costs are capitalized and made a part of a
- 8 splitter investment. When we add a cable augment to
- 9 the IDF and MDF to carry circuits from there, that's
- 10 a recurring, monthly rate.
- 11 From my perspective as a cost analyst, the
- 12 treatment of the tie-cables that terminate the
- 13 traffic to and from the splitter and the tie-cables
- 14 that carry traffic between the frames, it's two
- 15 different costing approaches that we use.
- 16 Q. Now, Mr. Smallwood, you know I'm a very
- 17 patient and persistent man, don't you?
- 18 A. I'm sure that you are, Mr. Bowen.
- 19 Q. Okay. I'd like you to answer the question
- 20 I've asked you. I want you to assume the Commission
- 21 is asking you as a cost analyst to tell it, in the
- 22 configuration on Attachment 1, not Attachment 2, but

- 1 on Attachment 1, how many tie-cable pairs are needed
- 2 to enable line sharing in a CLEC-owned splitter
- 3 configuration.
- 4 A. Okay.
- 5 Q. In total.
- 6 A. My answer to your question would be that
- 7 in the case where a splitter is installed, the
- 8 analysis and the approach and analysis that I take as
- 9 a cost analyst is to capitalize the miscellaneous
- 10 materials that go into an equipment installation. If
- 11 you're asking me what the arrangement is that
- 12 Ameritech has with Covad or Rhythms --
- Q. No, no. I'm sorry. This is a very easy
- 14 question. How many tie-cable pairs are needed? Not
- 15 whether you capitalize them or expense them or
- 16 anything else. How many pairs would you analyze?
- 17 A. I've already said that. You have to have
- 18 --
- 19 Q. Is it four?
- 20 A. No, it's five. The CLEC would have to
- 21 have a tie-cable to carry its data back to its DSLAM
- 22 too. There are three tie-cables that carry traffic

- 1 to and from the splitter. There's a combined voice
- 2 and data cable, there's a voice cable, and there's a
- 3 data cable.
- 4 O. There are five tie-cables needed in total
- 5 when Rhythms owns the splitter?
- 6 A. Ultimately, yes.
- 7 Q. And where is the fifth one?
- 8 A. On Attachment 1?
- 9 Q. On Attachment 1, which part of the drawing
- 10 is the fifth tie-cable?
- 11 A. The cable on the left-hand side of the
- 12 CLEC POT splitter that is connected to the CLEC
- 13 DSLAM.
- Q. Oh, this is the one you're talking about
- 15 that the CLEC owns and provides, or is this one that
- 16 Ameritech provides?
- 17 MR. BINNIG: I guess I'll object to a lack of
- 18 foundation. If he knows. He's a costing witness.
- 19 He's not an engineer.
- 20 MR. BOWEN: He just said there were five. I
- 21 want to know what five they are.
- MR. BINNIG: You're asking him who provides

1 them. That's an engineering question. That's not a

- 2 costing question.
- 3 MR. BOWEN: I'm trying to understand. I'll
- 4 rephrase the question, Your Honor.
- 5 Q. Am I right that for the two tie-cables
- 6 that you're willing to agree that you are costing out
- 7 here, those are provided by Ameritech. Is that
- 8 right?
- 9 A. The tie-cables between the IDF and the MDF
- 10 --
- 11 Q. Right.
- 12 A. -- are tie-cables provided by Ameritech
- 13 and are captured in the cost study that I've
- 14 presented here.
- Okay. What about the two tie-cables
- 16 between the IDF and the CLEC-owned splitter? Are
- 17 those provided by Ameritech?
- 18 A. I think I said sometime ago that -- a few
- 19 times, I don't know the arrangement that Rhythms or
- 20 Covad has when they install a splitter, how those
- 21 cables are installed, who provides the labor to
- 22 install them and terminate them at the IDF, and how

- 1 that cost recovery is made. That's not a part of the
- 2 cost study that I've developed, and, frankly, I'm not
- 3 aware of how those costs are recovered.
- 4 Q. All right.
- 5 A. Ms. Schlakman may be able to speak to the
- 6 arrangements that you have negotiated or your client
- 7 has negotiated in order to terminate those
- 8 tie-cables.
- 9 O. Okay. Now I want you to vaporize the
- 10 IDF. Okay? You're in the 20 percent of offices
- 11 where you don't have one of those things.
- 12 A. Okay.
- 13 Q. How many tie-cables do I need in an
- 14 Attachment 1 CLEC-owned splitter scenario?
- 15 A. If there is no IDF, then the tie-cables
- 16 that I captured in my cost study that connect between
- 17 the frames are no longer present, so the only
- 18 tie-cables that are necessary are the three
- 19 tie-cables that would carry, again, to and from the
- 20 POT splitter, depending on your orientation, the
- 21 combined voice and data circuit, the voice circuit,
- 22 and the data circuit, or circuits, however you want

- 1 to think of it.
- Q. Well, from a costing perspective, are you
- 3 recognizing any number of tie-cable pairs when
- 4 there's no IDF involved?
- 5 A. No. If you look at the development of the
- 6 cost study, there's a weighted average in there, so
- 7 the tie-cable costs are not applicable in that
- 8 scenario.
- 9 Q. Because they are already recognized
- 10 somewhere else in the collocation arrangement already
- 11 existing between the CLEC and Ameritech. Is that
- 12 right?
- 13 A. Right. Again, the rate element that we
- 14 have developed costs for is defined to be the tie --
- 15 the recurring rate element for cross-connect is
- 16 defined to be the tie-cables between the IDF and the
- 17 MDF, and so if you look at the cost development and
- 18 the workpapers, you will see that we've developed the
- 19 investment for those, and we've weighted that
- 20 investment to appear 80 percent of the time and not
- 21 be a part of the cost development 20 percent of the
- 22 time.

- 1 Q. I saw that.
- 2 Is there anything different about the
- 3 cables that you're studying between the MDF and the
- 4 IDF and those between the IDF and the collo space?
- 5 A. Technically, I don't know. I mean they're
- 6 tie-cables. Ms. Schlackman might be able to speak to
- 7 the -- if there are any technical differences.
- 8 Q. Well, you've done or at least seen
- 9 cross-connect or tie-cable analysis independent of
- 10 line sharing, haven't you, Mr. Smallwood?
- 11 A. Yes.
- 12 Q. On behalf of SWBT. I'm sorry; on behalf
- 13 of SBC states. Isn't that right?
- 14 A. Yes.
- 15 Q. Okay.
- 16 A. You're asking me the difference -- as I
- 17 understood your question, you were asking me if there
- 18 was any difference between the tie-cables that run
- 19 between the IDF and the MDF and the tie-cables that
- 20 are used to terminate the splitter, and I've never
- 21 been -- I mean I've never participated in installing
- 22 equipment and that sort of thing. Engineers give us

- 1 the type of cabling that we use. My understanding of
- 2 cross-connect tie-cabling is limited between the
- 3 distinction of shielded cable and non-shielded
- 4 cable.
- 5 Q. And besides that distinction as far as
- 6 you're concerned, a tie-cable is a tie-cable.
- 7 Right?
- 8 A. I don't know that. Again, you'd have to
- 9 ask Ms. Schlackman from an engineering perspective if
- 10 there are differences in the cabling.
- 11 Q. Haven't you studied the costs of
- 12 tie-cables prior to line sharing?
- 13 A. We've studied -- the cross-connect studies
- 14 that I've participated in and testified to in other
- 15 proceedings, they were tie-cables that ran between
- 16 the MDF and the IDF. You're asking me is there a
- 17 difference in the cabling that is used to -- between
- 18 that and what's used to install a piece of equipment,
- 19 and I'm telling you that I don't know that.
- 20 Q. I want you to take yourself back prior to
- 21 line sharing, Mr. Smallwood. Have you never been
- 22 involved in a cost study that looks at the cost of

1 tie-cables running from a collocation cage to the MDF

- 2 directly?
- 3 A. In the SBC -- specifically in the SWBT
- 4 states, the collocation studies are the cost studies
- 5 that capture the cabling costs when a CLEC
- 6 establishes a collocation arrangement. The
- 7 collocation study captures the costs of the
- 8 tie-cables that connect from the CLEC's collocation
- 9 space to a frame, and I'm not a collocation witness.
- 10 There's a --
- 11 Q. But that wasn't my question,
- 12 Mr. Smallwood. I said have you ever been involved or
- 13 been aware of a cost study looking at the cost of
- 14 tie-cables from the collocation space to the MDF? It
- 15 doesn't involve an IDF at all.
- 16 A. I don't recall being involved in
- 17 collocation cost studies, if that's what you're
- 18 asking.
- 19 Q. Is that a no basically? You don't --
- 20 you've never seen a cost study from SBC that looks at
- 21 the cost of tie-cables between a collo space and the
- 22 MDF?

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I've seen them, yes. I don't recall there
 1
         Α.
     being any differences, but, again, without looking at
 3
     those studies, to look at whether or not the type of
 4
     cabling assumed in those studies is exactly the same
 5
     as the type of cabling here, I don't recall that.
 6
     Again, I think you'd have to ask Ms. Schlackman, from
 7
     an engineering perspective, when they install
 8
     equipment and they engineer it into the central
 9
     office, do they use any different type of cabling.
          EXAMINER WOODS: How much more?
10
11
         MR. BOWEN: I've got a ways to go, Your Honor.
12
          EXAMINER WOODS: How much before we come up on a
13
     likely breaking point?
          MR. BOWEN: Any point is about as good as any
14
15
     other point, frankly.
16
          EXAMINER WOODS: Let's do it. We'll take an
17
     hour.
18
                             (Whereupon lunch recess was
19
                             taken until 1:30 P.M.)
20
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